

**TURKS AND CAICOS ISLANDS**  
**POLITICAL ACTIVITIES ORDINANCE 2012**  
*(Ordinance 22 of 2012)*

ARRANGEMENT OF SECTIONS

PART I

PRELIMINARY

SECTION

1. Short title and commencement
2. Interpretation

PART II

REGISTRATION OF POLITICAL PARTIES

3. Register of political parties
4. Parties fielding candidates to be registered
5. Office-holders to be registered
6. Registration of parties
7. Changes to the register
8. Notification of changes in party's officers etc.
9. Confirmation of registered particulars etc.
10. Party ceasing to be registered
11. False statements: offence

PART III

ACCOUNTING REQUIREMENTS FOR REGISTERED PARTIES

*Accounting records*

12. Duty to keep accounting records
13. Annual statements of accounts
14. Annual audits
15. Supplementary provisions about auditors
16. Delivery of statements of accounts etc. to Commission
17. Public inspection of parties' statements of accounts
18. Criminal penalty for failure to submit proper statement of Accounts

*Revision of statements of accounts*

19. Revision of defective statements of accounts

## PART IV

### CONTROL OF DONATIONS TO REGISTERED PARTIES AND THEIR MEMBERS ETC.

#### CHAPTER I

##### DONATIONS TO REGISTERED PARTIES

20. Donations for purposes of Part IV.
21. Sponsorship
22. Payments, services etc. not to be regarded as donations
23. Value of donations

#### CHAPTER II

##### RESTRICTIONS ON DONATIONS TO REGISTERED PARTIES

24. Permissible donors
25. Payments etc. which are (or are not) to be treated as donations by permissible donors
26. Acceptance or return of donations: general.
27. Return of donations where donor unidentifiable.
28. Forfeiture of donations made by impermissible or unidentifiable donors
29. Forfeiture orders: supplementary provision
30. Evasion of restrictions on donations: offences

#### CHAPTER III

##### REPORTING OF DONATIONS TO REGISTERED PARTIES

31. Bi-annual donation reports
32. Exemption from requirement to prepare bi-annual reports
33. Weekly donation reports during general election periods.
34. Exemptions from section 33
35. Submission of donation reports to Commission
36. Declaration by treasurer in donation report
37. Register of recordable donations
38. Donations to individuals and members associations

## PART V

### CONTROL OF CAMPAIGN EXPENDITURE

39. Campaign expenditure
40. Notional campaign expenditure
41. Officers of registered party with responsibility for campaign Expenditure
42. Restriction on incurring campaign expenditure
43. Restriction on payments in respect of campaign expenditure

44. Restriction on making claims in respect of campaign expenditure
45. Disputed claims
46. Limits on campaign expenditure
47. Returns as to campaign expenditure
48. Auditor's report on return
49. Delivery of returns to the Commission
50. Declaration by treasurer as to return under section 47
51. Public inspection of returns under section 47

## PART VI

### CONTROLS RELATING TO THIRD PARTY NATIONAL ELECTION CAMPAIGNS

#### CHAPTER I

##### PRELIMINARY

##### *Controlled expenditure by third parties*

52. Controlled expenditure by third parties
53. Notional controlled expenditure
54. Expenditure by third parties which is not controlled expenditure.

##### *Recognised third parties*

55. Third parties recognised for the purposes of this Part.
56. Register of notifications for purposes of section 55

#### CHAPTER II

##### FINANCIAL CONTROLS

##### *General restrictions relating to controlled expenditure by recognised third Parties*

57. Restriction on incurring controlled expenditure
58. Restriction on payments in respect of controlled expenditure
59. Restriction on making claims in respect of controlled expenditure
60. Disputed claims

##### *Financial limits*

61. Limits on controlled expenditure by third parties.

##### *Donations to recognised third parties*

62. Control of donations to recognised third parties.

*Returns*

- 63. Returns as to controlled expenditure
- 64. Auditor's report on return
- 65. Delivery of returns to the Commission
- 66. Declaration by responsible person as to return under section 63
- 67. Public inspection of returns under section 64

PART VII

MISCELLANEOUS AND GENERAL

*Independent candidates*

- 68. Independent candidates

*Election material*

- 69. Details to appear on election material

*Travel expenses etc. for voting*

- 70. Prohibition on payments to travel, etc. for voting

*Enforcement of Ordinance*

- 71. Monitoring function and supervisory powers of Commission
- 72. General offences.
- 73. Civil penalty for failure to deliver documents, etc.

*Inspection of registers etc.*

- 74. Inspection of Commission's registers etc.

*Provisions relating to offences*

- 75. Offences committed by bodies corporate
- 76. Offences committed by unincorporated associations
- 77. Duty of court to report convictions to Commission
- 78. Disqualification from standing for election

*Supplementary*

- 79. Orders and regulations
- 80. Documents for purposes of the Ordinance
- 81. Interpretation: donations
- 82. Commercial terms: guidance
- 83. Electronic submission of documents, etc.

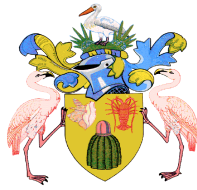
Schedules:

Schedule 1—Applications under Part II.

Schedule 2—Details to be given in donation reports

Schedule 3—Control of donations to individuals and members associations.

Schedule 4—Campaign expenditure: qualifying expenses.  
Schedule 5—Control of donations to recognised third parties.  
Schedule 6—Forms



**TURKS AND CAICOS ISLANDS**  
**POLITICAL ACTIVITIES ORDINANCE 2012**  
*(Ordinance 22 of 2012)*

**AN ORDINANCE** TO PROVIDE FOR THE REGISTRATION OF POLITICAL PARTIES AND FOR THE REGULATION OF THE CONDUCT OF POLITICAL PARTIES AND OTHERS IN RELATION TO POLITICAL ACTIVITY.

**ENACTED** by the Governor of the Turks and Caicos Islands.

PART I

PRELIMINARY

Short title and commencement

**1.** (1) This Ordinance may be cited as the Political Activities Ordinance and comes into force on 28 August 2012.

Interpretation

**2.** (1) In this Ordinance, unless the context otherwise requires—

“agent”, in relation to a candidate for election, includes a polling agent or counting agent appointed by the candidate pursuant to the Elections Ordinance;

“bequest” includes any form of testamentary disposition;

“body”, without more, means a body corporate or any combination of persons or other unincorporated association;

“business” includes every trade, profession and occupation;

“the Commission” means the Integrity Commission;

“document” means a document in whatever form it is kept;

“donation” must be construed in accordance with section 20;

“election” means an election for one or more Members of the House of Assembly;

“functions” includes powers and duties;

“market value”, in relation to any property, means the price which might reasonably be expected to be paid for the property on a sale in the open market;

“modifications” includes additions, omissions and amendments, and “modify” shall be construed accordingly;

“organisation” includes any body corporate and any combination of persons or other unincorporated association;

“property” includes any description of property, and references to the provision of property accordingly include the supply of goods;

“qualified auditor” means (subject to subsection (2)) a person who is an auditor within the meaning of the Companies Ordinance;

“record” means a record in whatever form it is kept;

“Register of Electors” means the register kept in accordance with the Elections Ordinance;

“registered party” means a political party registered under Part II of this Ordinance;

“treasurer”, in relation to a registered party, means registered treasurer.

(2) A person is not a qualified auditor in relation to a registered party or any other body or individual if he is—

- (a) a member of the party or body or the individual himself; or
- (b) an officer or employee of the party, body or individual.

For this purpose “officer or employee” does not include an auditor.

(3) References in this Ordinance to a person standing for election in the name of a registered party are to be construed in accordance with section 4(3).

(4) References in this Ordinance (in whatever terms) to payments out of public funds are references to any of the following, namely—

- (a) payments out of the Consolidated Fund;
- (b) payments made by a Minister;
- (c) payments made by a Government Department.

and references in this Ordinance (in whatever terms) to expenses met, or things provided, out of public funds are references to expenses met, or things provided, by means of any such payments.

(5) References in this Ordinance to conditions, in the context of grants being made subject to conditions, include conditions requiring repayment of the grants in specified circumstances.

(6) A reference to a Part, Chapter or section of this Ordinance includes a reference to so much of a Schedule as has effect for the purposes of the Part, Chapter or section.

(7) Until the coming into force of The Turks and Caicos Constitution Order 2011 (S.I. 2011/1681), references to the Integrity Commission are to the body of that name established by the Integrity Commission Ordinance.

PART II

REGISTRATION OF POLITICAL PARTIES

Register of  
political parties

**3.** (1) The Integrity Commission (“the Commission”) must establish and maintain a register of political parties that intend to contest elections to the House of Assembly.

(2) The register is to be maintained in such form as the Commission determines.

Parties fielding  
candidates must  
be registered

**4.** (1) No nomination may be made in relation to an election for the House of Assembly unless the nomination is in respect of—

(a) a person who stands in the name of a registered party; or

(b) a person who does not purport to represent any party.

(2) For the purposes of subsection (1), a person does not purport to represent a party if either—

(a) the description of the candidate given in his nomination paper is “Independent”; or

(b) no description of the candidate is given in his nomination paper.

(3) For the purposes of this Ordinance, a person stands for election in the name of a registered party if he is endorsed by the party within the meaning of section 27(6) of the Elections Ordinance.

Office-holders to  
be registered

**5.** (1) For each registered party there must be—

(a) a person registered as the party’s leader; and

(b) a person registered as the party’s treasurer.

(2) The person registered as leader may also be registered as the treasurer

(3) The person registered as the party’s leader must have responsibility for the arrangements for—

(a) the issuing of endorsements as mentioned in section 4(3); and

(b) the approval of descriptions and symbols used on nomination and ballot papers at elections.

(4) The person registered as the treasurer is responsible for compliance on the part of the party of Parts III and IV.

(5) Subsection (6) applies if—

(a) the person registered as a party’s treasurer dies; or

(b) his appointment terminates for any other reason.



(6) Until such time as another person is registered as the party's treasurer, the person registered as the party's leader is to be treated for all purposes as if he were registered as treasurer.

(7) A person commits an offence if—

- (a) he is registered as treasurer of a registered party; and
- (b) he has been convicted, at any time within the period of 5 years ending with the date of registration, of an offence under this Ordinance or under the Elections Ordinance.

(8) A person guilty of an offence under this section is liable on summary conviction to a fine of \$5,000.

(9) If a person registered as treasurer of a registered party is convicted of an offence falling within subsection (7)(b), his appointment as treasurer terminates on the date of the conviction.

6. (1) A party may apply to be registered under this Part by sending to the Commission an application in the form of Form 1 in Schedule 6.

Registration of parties

(2) Where a party sends an application to the Commission in accordance with subsection (1), the Commission must grant the application unless in its opinion the party proposes a registered name which—

- (a) would be the same as that of a party which is already registered;
- (b) would be likely to result in electors confusing that party with a party which is already registered;
- (c) comprises more than six words;
- (d) is obscene or offensive;
- (e) includes words the publication of which would be likely to amount to the commission of an offence;
- (f) would be likely, were it to appear on a ballot paper issued at an election—
  - (i) to result in an elector being misled as to the effect of his vote; or
  - (ii) to contradict, or hinder an elector's understanding of, any directions for his guidance in voting given on the ballot paper or elsewhere;
- (g) includes script other than Roman script; or
- (h) includes a word or expression prohibited by order made by the Governor after consulting the Commission.

(3) An order under subsection (2)(h) may except the use of a word or expression from the prohibition in specified circumstances.

(4) If the Commission grants an application by a party under this section, it must include in the party's entry in the register—

- (a) the particulars, apart from home addresses, given in the application in accordance with paragraphs 2 to 4 and 6 of Schedule 1; and
- (b) the date of registration.

(5) If the Commission refuse an application under this section, it must notify the party of the reasons for refusing the application.

Changes to the registered name

**7.** (1) A party may apply to the Commission to have its entry in the register altered by changing its registered name.

(2) The Commission must grant an application under this section unless, in its opinion, any of paragraphs (a) to (h) of section 6(2) applies to the new name.

(3) If the Commission refuses an application by a party under this section, it must notify the party of its reasons for refusing the application.

(11) Part II of Schedule 1 applies to applications under this section.

Notification of changes in party's officers etc

**8.** (1) If at any time the particulars in a party's entry in the register which relate to a relevant matter cease to be accurate, the person registered as treasurer of the party must give the Commission a notification under this section.

(2) For the purposes of this section "relevant matter" means any of the following—

- (a) the name of a registered officer of the party;
- (b) the home address of any such officer;
- (c) the address of the party's headquarters (or, if it has no headquarters, the address to which communications to the party may be sent).

(3) Notification under this section must specify the relevant matter in respect of which the registered particulars have ceased to be accurate, and—

- (a) if that matter is specified in subsection (2)(a)—
  - (i) specify the name of the officer replacing the person currently registered as holder of the office in question; and
  - (ii) (if that person is so registered as an officer of the party) include an application for the

registration of the replacement officer which complies with Part III of Schedule 1; and

(b) otherwise, specify accurate particulars in respect of that matter.

(4) Notification under this section must be given to the Commission—

(a) if subsection (1) applies by reason of the death or the termination for any other reason of the appointment of a registered officer of the party, within the period of 14 days beginning with the date of his death or the termination of his appointment;

(b) if that subsection applies by reason of any other change in circumstances, within the period of 28 days beginning with the date when the change occurs.

(5) If the Commission receives a notification under this section, it must cause any change required as a consequence of the notification to be made in the party's entry in the register.

(6) For the purposes of this section particulars held by the Commission in respect of the home address of a registered officer of the party are taken to be particulars contained in the party's entry in the register.

9. (1) The person registered as treasurer of a party must, within the specified period, give a notification under this section to the Commission.

Confirmation of registered particulars etc

(2) In subsection (1), "the specified period" means the period—

(a) beginning on the first day of the period within which the statement of accounts for any financial year of the party is required to be delivered to the Commission by virtue of section 16; and

(b) ending six months after the last day of that period.

(3) A notification under this section must—

(a) state that the particulars in the party's entry in the register remain accurate and include any information prescribed under paragraph 6 of Schedule 1 since the relevant time; or

(b) so far as necessary to secure that such particulars will both be accurate and include any information so prescribed, contain one or more of the following, namely—

(i) an application under section 7; a

(ii) notification under section 8; or

(iii) any information so prescribed.

(4) A notification under this section must also give particulars of any change occurring in the party's constitution since the relevant time.

(5) In subsections (3) and (4) "the relevant time" means—

- (a) the time when the party applied for registration; or
- (b) if a notification has been previously given under this section in relation to the party, the time when the last such notification was given.

(6) A notification under this section must be accompanied by any fee prescribed by order made by the Governor.

(7) For the purposes of this section particulars held by the Commission in respect of the home address of a registered officer of the party are taken to be particulars contained in the party's entry in the register.

(8) In this section "constitution", in relation to a party, means the document or documents (of whatever name) by which the structure and organisation of the party is determined.

Party ceasing to be registered

**10.** (1) Once a party is registered its entry may only be removed from the register in accordance with subsection (2) or (3).

(2) Where—

- (a) a party applies to have its entry removed from the register; and
- (b) the application includes a declaration on behalf of the party that it does not intend to have any candidates at an election,

the Commission must remove the party's entry from the register.

(3) Where the Commission does not receive a notification required by virtue of section 9(1) on or before the last day of the specified period, the Commission must remove the party's entry from the register.

(4) On the removal of a party's entry from the register by virtue of subsection (2) or (3) the party ceases to be a registered party.

(5) However, until the relevant time—

- (a) the Commission must, when considering applications made by other parties under this Part, treat the entry as if it were still contained in the register; and
- (b) the requirements of Parts III to V continue to apply to the party as if it were still registered.

(6) In subsection (5), "the relevant time" means—

- (a) if—
  - (i) the party's entry is removed by virtue of subsection (2); and

- (ii) its gross income or total expenditure in its financial year preceding the year in which the entry is removed is \$25,000 or more,

the end of the financial year of the party which follows that in which the entry is removed;

- (b) otherwise, the end of the financial year of the party in which the entry is removed.

(7) Part IV of Schedule 1 applies to applications under subsection (2).

**11. (1)** A person commits an offence if—

False statements:  
offence

- (a) he knowingly or recklessly makes a statement which is false in any material particular; and
- (b) the statement is made, or purports to be made, on behalf of a party for the purposes of this Part of this Ordinance.

(2) A person guilty of an offence under this section is liable on summary conviction to a fine of \$5,000.

### PART III

#### ACCOUNTING REQUIREMENTS FOR REGISTERED PARTIES

##### *Accounting records*

**12. (1)** The treasurer of a registered party must ensure that accounting records are kept with respect to the party which are sufficient to show and explain the party's transactions.

Duty to keep  
accounting  
records

(2) The accounting records must be such as to—

- (a) disclose at any time, with reasonable accuracy, the financial position of the party at that time; and
- (b) enable the treasurer to ensure that any statement of accounts prepared by him under section 13 complies with the requirements of regulations under subsection (2)(a) of that section.

(3) The accounting records must in particular contain—

- (a) entries showing from day to day all sums of money received and expended by the party, and the matters in respect of which the receipt and expenditure take place; and
- (b) a record of the assets and liabilities of the party.

(4) The treasurer must ensure that any accounting records made for the purposes of this section in respect of the party are preserved for at least six years from the end of the financial year of the party in which they are made.

(5) Where a party ceases to be registered within the period of six years mentioned in subsection (4) as it applies to accounting records, the obligation to ensure that the records are preserved in accordance with that subsection must continue to be discharged by the last treasurer of the party unless—

- (a) the Commission consents in writing to the records being destroyed; or
- (b) the Commission directs in writing that the records may be otherwise disposed of and the records are disposed of in accordance with the direction.

(6) In this Part “financial year”, in relation to a registered party, means such period as may be determined by the Commission under subsection (7), whether in relation to—

- (a) registered parties generally,
- (b) any description of registered parties which includes the party; or
- (c) the party itself.

(7) The Commission may determine that the period which is to be a financial year of a registered party shall be—

- (a) a period of twelve months specified by the Commission; or
- (b) a shorter period specified by them for any transitional purposes,

and different determinations may be made under this subsection in respect of financial years beginning on different dates.

(8) The Commission must notify registered parties of any determination under subsection (7) which affects them.

Annual  
statements of  
accounts

**13.** (1) The treasurer of a registered party must prepare a statement of accounts in respect of each financial year of the party.

(2) A statement of accounts under this section must—

- (a) comply with such requirements as to its form and contents as may be prescribed by regulations made by the Governor; and
- (b) be approved—
  - (i) by the management committee of the party, if there is one; and
  - (ii) otherwise by the registered leader of the party.

(3) Regulations under subsection (2)(a) may in particular—

- (a) require any such statement to be prepared in accordance with such methods and principles as are specified or referred to in the regulations;
- (b) specify information which is to be provided by way of notes to the accounts.

(4) The treasurer of a registered party must ensure that any statement of accounts prepared under this section in respect of the party is preserved for at least six years from the end of the financial year to which the statement relates.

(5) Subsection (5) of section 12 applies in relation to the preservation of any such statement as it applies in relation to the preservation of accounting records (the references to subsection (4) of that section being read as references to subsection (4) above).

(6) In this Part “gross income” means gross recorded income from all sources.

**14.** (1) Where a registered party’s gross income or total expenditure in any financial year exceeds \$500,000, the accounts of the party for that year must be audited by a qualified auditor.

Annual audits

(2) Where—

- (a) a registered party’s gross income or total expenditure in any financial year does not exceed \$500,000; but
- (b) the Commission considers it desirable that the accounts of the party for that year should be audited,

the Commission may (at any time) give the treasurer of the party a direction requiring those accounts to be audited by a qualified auditor.

(3) An audit under this section must be carried out—

- (a) if it is required by subsection (1), before the end of the period of six months from the end of the financial year in question; or
- (b) if it is required by a direction under subsection (2), by the later of—
  - (i) the end of the period of six months from the end of the financial year in question; and
  - (ii) the end of the period of three months from the date of the direction.

(4) If it appears to the Commission that any accounts required to be audited by virtue of—

- (a) subsection (1); or
- (b) a direction under subsection (2),

have not been duly audited by the time mentioned in subsection (3)(a) or (b) (as the case may be), the Commission may appoint a qualified auditor to audit those accounts.

(5) The expenses of an audit carried out by an auditor appointed by the Commission, including the auditor’s remuneration, may be recovered by the Commission from the funds of the party concerned as a debt due to the Commission.

(6) Regulations made by the Governor (after consultation with the Commission) may make provision with respect to—

- (a) the appointment of auditors to carry out audits under this section;
- (b) the duties of auditors so appointed; and
- (c) the removal or resignation of such auditors and matters connected with their removal or resignation.

(7) Regulations under subsection (6)(c) may make provision requiring such person as is specified in the regulations to deliver to the Commission, in a case where such an auditor is removed or resigns, a copy of such document relating to the auditor's removal or resignation as is so specified.

(8) A person commits an offence if he fails to comply with a requirement under subsection (7).

(9) A person guilty of an offence under subsection (8) is liable on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

(10) Subsection (6)(a) does not apply in relation to the appointment of auditors by the Commission under subsection (4).

Supplementary provisions about auditors

**15.** (1) An auditor appointed to carry out an audit under section 14—

- (a) has a right of access at all reasonable times to the party's books, documents and other records; and
- (b) is entitled to require from the treasurer or any other officer of the party, or from a former treasurer or officer of the party, such information and explanations as he thinks necessary for the performance of his duty as auditor.

(2) If any person fails to provide an auditor with any access, information or explanation to which the auditor is entitled by virtue of subsection (1), the Commission may give the person such written directions as it thinks appropriate for securing that the default is made good.

(3) A person guilty of disobedience to any directions of the Commission under subsection (2) may, on an application of the Commission to the Supreme Court, be dealt with as for disobedience to an order of the Court.

(4) A person commits an offence if he knowingly or recklessly makes to an auditor appointed to carry out an audit under section 14 a statement (whether written or oral) which—

- (a) conveys or purports to convey any information or explanation to which the auditor is entitled by virtue of subsection (1); and
- (b) is misleading, false or deceptive in a material particular.



(5) A person guilty of an offence under subsection (4) is liable on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

**16. (1)** The treasurer of a registered party must, if the party's accounts for a financial year are not required to be audited by virtue of section 14(1) or (2), within 4 months of the end of that financial year deliver to the Commission—

Delivery of statements of accounts etc. to Commission

- (a) the statement of accounts prepared for that year under section 13; and
- (b) the notification required to be sent with that statement by virtue of section 9(1).

(2) If a registered party's accounts for a financial year are required to be audited by virtue of section 14(1) or (2), the treasurer of the party must, no later than 7 days after the end of the period allowed under section 14(3) for the audit of the accounts, deliver to the Commission—

- (a) the documents mentioned in paragraphs (a) and (b) of subsection (1); and
- (b) a copy of the auditor's report (unless the auditor was appointed by the Commission under section 14(4)).

(3) If for any special reason the Commission thinks it fit to do so it may, on an application made before the end of the period otherwise allowed under this section for delivering a party's documents within subsection (1) or (2) for any financial year, by notice extend that period by a further period specified in the notice.

(4) Documents delivered to the Commission under this section must be kept by the Commission for such period as it thinks fit.

**17.** If the Commission receives a statement of accounts under section 16, it must—

Public inspection of parties' statements of accounts

- (a) make a copy of the statement available for public inspection; and
- (b) keep such copy available for public inspection for the period for which the statement is kept by it or, if it so decides, during such shorter period as it may specify.

**18. (1)** If in the case of a registered party—

Criminal penalty for failure to submit proper statement of accounts

- (a) a requirement of regulations under section 13(2)(a) is, without reasonable excuse, not complied with in relation to a statement of accounts delivered to the Commission under section 16; or
- (b) a statement of accounts, notification or auditor's report required to be delivered to the Commission

under that section is, without reasonable excuse, not delivered to it before the end of the relevant period, the person who was the treasurer of the party immediately before the end of that period commits an offence.

(2) A person guilty of an offence under this section is liable, on summary conviction, to a fine of \$5,000.

(3) In this section “the relevant period” means the period allowed by section 16(1) or (2) for delivering the statement, notification or report to the Commission or, if that period has been extended (or further extended) under section 16(3), that period as so extended.

*Revision of statement of accounts*

Revision of defective statements of accounts

**19.** (1) If it appears to the treasurer of a registered party that a statement of accounts for a financial year of the party has not complied with the requirements of regulations under section 13(2)(a) (“the prescribed requirements”), he may prepare a revised statement of accounts.

(2) If the statement of accounts has been delivered to the Commission, the revisions must be confined to—

- (a) the correction of those respects in which the statement did not comply with the prescribed requirements; and
- (b) the making of any necessary consequential alterations.

(3) If it appears to the Commission that there is, or may be, a question whether any statement of accounts delivered to it under section 16 complies with the prescribed requirements, it may give notice to the treasurer of the party in question indicating the respects in which it appears that such a question arises or may arise.

(4) The notice shall specify a period of not less than one month for the treasurer to give the Commission an explanation of the statement of accounts or prepare a revised statement.

(5) The Commission may make an application to the Supreme Court under subsection (6) if at the end of the specified period, or such longer period as the Commission allows, it appears to the Commission—

- (a) that no satisfactory explanation of the statement of accounts has been given; and
- (b) that the statement has not been revised so as to comply with the prescribed requirements.

(6) The Commission may under this subsection make an application to the Supreme Court—

- (a) for a declaration that the statement of accounts does not comply with the prescribed requirements; and

(b) for an order requiring the treasurer of the party to prepare a revised statement of accounts.

(7) If the Court orders the preparation of revised accounts, it may—

(a) give such directions as it thinks fit;

(b) order that all or part of the costs of and incidental to the application are to be borne by the registered leader and the treasurer of the party.

(8) In making an order under paragraph (b) of subsection (7) the Court is to have regard to whether the officers mentioned in that paragraph knew or ought to have known that the statement did not comply with the prescribed requirements, and it may—

(a) order the payment of different amounts by different officers;

(b) exclude one of the officers from the order; or

(c) exclude both officers from the order and instead order the payment of all or part of the costs mentioned in that paragraph out of the funds of the party.

(9) Regulations made by the Governor may make provision with respect to the application of provisions of this Part in relation to the preparation and auditing of revised statements of accounts, and their delivery to the Commission, and may in particular make provision—

(a) for any matter for which provision may be made by regulations under section 14(6);

(b) for disapplying section 18(1) to such extent or in such circumstances as the regulations may specify.

(10) Section 17 applies in relation to any revised statement of accounts received by the Commission in accordance with regulations under subsection (9) as it applies in relation to a statement of accounts received by it under section 16.

(11) The provisions of this section apply equally to statements of accounts that have already been revised, in which case the references to revised statements of accounts are to be read as references to further revised statements.

PART IV

CONTROL OF DONATIONS TO POLITICAL PARTIES

CHAPTER I

DONATIONS TO REGISTERED PARTIES

Donations for  
purposes of Part

**20.** (1) The following provisions have effect for the purposes of this Part.

(2) “Donation”, in relation to a registered party, means (subject to section 22)—

- (a) a gift to the party of money or other property;
- (b) sponsorship provided in relation to the party (as defined by section 21);
- (c) a subscription or other fee paid for affiliation to, or membership of, the party;
- (d) money spent (otherwise than by or on behalf of the party) in paying any expenses incurred directly or indirectly by the party;
- (e) any money lent to the party otherwise than on commercial terms;
- (f) the provision otherwise than on commercial terms of any property, services or facilities for the use or benefit of the party (including the services of any person).

(3) Where—

- (a) money or other property is transferred to a registered party pursuant to a transaction or arrangement involving the provision by or on behalf of the party of any property, services or facilities or other consideration of monetary value; and
- (b) the total value in monetary terms of the consideration is less than the value of the money or (as the case may be) the market value of the property transferred,

the transfer of the money or property constitutes a gift to the party for the purposes of subsection (2)(a).

(4) In determining—

- (a) for the purposes of subsection (2)(e), whether money lent to a party is lent otherwise than on commercial terms; or
- (b) for the purposes of subsection (2)(f), whether property, services or facilities provided for the use

or benefit of a registered party is or are so provided otherwise than on such terms,

regard must be had to the total value in monetary terms of the consideration provided by or on behalf of the party in respect of the provision of the property, services or facilities.

(5) Where (apart from this subsection) anything would be a donation both by virtue of subsection (2)(b) and by virtue of any other provision of this section, subsection (2)(b) (together with section 21) applies in relation to it to the exclusion of the other provision of this section.

(6) Anything given or transferred to an officer, member, trustee or agent of a registered party in his capacity as such (and not for his own use or benefit) is to be regarded as given or transferred to the party (and references to donations received by a party accordingly include donations so given or transferred).

(7) In this section—

(a) a reference to anything being given or transferred to a party or person is a reference to its being so given or transferred either directly or indirectly through a third person;

(b) “gift” includes bequest.

**21.** (1) For the purposes of this Part sponsorship is provided in relation to a registered party if—

Sponsorship

(a) money or other property is transferred to the party or to any person for the benefit of the party; and

(b) the purpose (or one of the purposes) of the transfer is (or must, having regard to all the circumstances, reasonably be assumed to be)—

(i) to help the party with meeting, or to meet, to any extent defined expenses incurred or to be incurred by or on behalf of the party; or

(ii) to secure that to any extent any such expenses are not so incurred.

(2) In subsection (1) “defined expenses” means expenses in connection with—

(a) a conference, meeting or other event organised by or on behalf of the party;

(b) the preparation, production or dissemination of a publication by or on behalf of the party; or

(c) any study or research organised by or on behalf of the party.

(3) The following do not, however, constitute sponsorship by virtue of subsection (1)—

(a) making a payment in respect of—

- (i) a charge for admission to a conference, meeting or other event; or
- (ii) the purchase price of, or any other charge for access to, a publication;
- (b) making a payment in respect of the inclusion of an advertisement in a publication where the payment is made at the commercial rate payable for the inclusion of such an advertisement in such publication,

and subsection (1) also has effect subject to section 22(3).

(4) The Governor may by order made on the recommendation of the Commission amend subsection (2) or (3).

(5) In this section “publication” means a publication made available in whatever form and by whatever means (whether or not to the public at large or any section of the public).

Payments, services etc. not to be regarded as donations

**22.** (1) For the purposes of this Part none of the following is a donation—

- (a) the transmission by a broadcaster, free of charge, of a party political broadcast;
- (b) any other facilities provided in pursuance of any right conferred on candidates or a party at an election by any law;
- (c) the provision by an individual of his own services which he provides voluntarily in his own time and free of charge;
- (d) interest accruing to a registered party in respect of a donation which is dealt with by the party in accordance with section 26(3)(a) or (b).

(2) This Part does not apply to a donation which (in accordance with any law) falls to be included in a return as to election expenses in respect of a candidate or candidates at a particular election.

Value of donations

**23.** (1) The value of a donation falling within section 20(2)(a) (other than money) is the market value of the property in question.

(2) If, however, section 20(2)(a) applies by virtue of section 20(3), the value of the donation is the difference between—

- (a) the value of the money, or the market value of the property, in question; and
- (b) the total value in monetary terms of the consideration provided by or on behalf of the party.

(3) The value of a donation falling within section 20(2)(b) is the value of the money, or (as the case may be) the market value of the property, transferred as mentioned in section 21(1); and accordingly any value in monetary terms of a benefit conferred on

the person providing the sponsorship in question must be disregarded.

(4) The value of a donation falling within section 20(2)(f) is the amount representing the difference between—

- (a) the total value in monetary terms of the consideration that would have had to be provided by or on behalf of the party in respect of the provision of the property, services or facilities if the property, services or facilities had been provided on commercial terms; and
- (b) the total value in monetary terms of the consideration (if any) actually so provided by or on behalf of the party.

(5) Subsection (6) applies if a donation such as is mentioned in subsection (3) confers an enduring benefit on the party during the whole or part of—

- (a) any period for which a report is to be prepared under this Part; or
- (b) two or more such periods.

(6) In such a case, the amount to be recorded in any such report shall be so much of the total value of the donation (as determined in accordance with subsection (3)) as accrues during the whole or part of the period to which the report relates.

## CHAPTER II

### RESTRICTIONS ON DONATIONS TO REGISTERED PARTIES

**24.** (1) A donation received by a registered party must not be accepted by the party if— Permissible donors

- (a) the person by whom the donation would be made is not, at the time of its receipt by the party, a permissible donor;
- (b) the party is (whether because the donation is given anonymously or by reason of any deception or concealment or otherwise) unable to ascertain the identity of that person;
- (c) the party has any reason to suspect that the donation represents the proceeds of unlawful activity or is given for a corrupt or otherwise unlawful purpose; or
- (d) the amount of the donation exceeds the maximum permitted amount.

(2) For the purposes of this Part the following are permissible donors—

- (a) an individual registered in the Register of Electors;

- (b) an individual who is not so registered but is ordinarily resident in the Turks and Caicos Islands;
- (c) an individual who is neither registered in the Register of Electors nor ordinarily resident in the Turks and Caicos but who is a Turks and Caicos Islander;
- (d) a company formed and registered under the Companies Ordinance which, for a period of not less than 12 months before the donation is accepted, has continuously carried on business in the Turks and Caicos Islands;
- (e) a registered party;
- (f) a trade union registered under the Trade Unions Ordinance; and
- (g) a limited partnership registered under the Limited Partnerships Ordinance which carries on business in the Turks and Caicos Islands.

(3) In relation to a donation in the form of a bequest each of paragraphs (a) to (c) of subsection (2) must be read as referring to an individual who, at any time within the period of five years ending with the date of his death, fell within that paragraph.

(4) For the purposes of this section the maximum permitted amount in the case of a donor is \$30,000 (whether given as one or more than one donation) in any financial year of the party.

(5) Where a person (“the principal donor”) causes an amount (“the principal donation”) to be received by a registered party by way of a donation—

- (a) on behalf of himself and one or more other persons;  
or
- (b) on behalf of two or more other persons,

then for the purposes of this Part each individual contribution by a person within paragraph (a) or (b) is to be treated as if it were a separate donation received from that person.

(6) In relation to each such separate donation, the principal donor must ensure that, at the time when the principal donation is received by the party, the party is given—

- (a) (except in the case of a donation which the principal donor is treated as making) all such details in respect of the person treated as making the donation as are required by virtue of paragraph 3 of Schedule 2 to be given in respect of the donor of a recordable donation; and
- (b) (in any case) all such details in respect of the donation as are required by virtue of paragraph 5 of Schedule 2 to be given in respect of a recordable donation.



(7) Where a person (“the agent”) causes an amount to be received by a registered party by way of a donation on behalf of another person (“the donor”), the agent must ensure that, at the time when the donation is received by the party, the party is given all such details in respect of the donor as are required by virtue of paragraph 3 of Schedule 2 to be given in respect of the donor of a recordable donation.

(8) A person commits an offence if, without reasonable excuse, he fails to comply with subsection (6) or (7).

(9) If subsection (1)(c) applies to a donation, the registered treasurer of the party must report the whole circumstances of the donation (including the grounds for its belief) to the Commission not later than 24 hours after the donation is offered to it.

(10) Any money received by a party in respect of a donation to which subsection (1)(c) applies must be placed in an escrow account until the Commission has completed its investigation into the matter.

(11) For the purposes of subsection (4), if two or more donations are received in a financial year of a party from companies which are closely connected each donation must be treated as having been received from the same donor.

(12) For the purposes of subsection (11) a company has a close connection with another if—

- (a) one company is the beneficial owner of a majority of the shares in the other; or
- (b) one company is entitled to appoint a majority of the directors of the other.

(13) In the case of a donation which does not exceed \$150 it is presumed that the donor is a permissible donor for the purposes of subsection (1)(a) unless the party knew [or had reasonable grounds to believe] that the donor was not a permissible donor.

(14) In the case of a donation which exceeds \$150 but does not exceed \$3000 the party must verify that the donor is a permissible donor.

(15) In the case of a donation which exceeds \$3,000—

- (a) the party must verify that the donor is a permissible donor; and
- (a) the party must comply with such requirements for publicising the amount of the donation and the identity of the donor as the Governor, after consultation with the Commission, may prescribe.

(16) The Governor, after consultation with the Commission, may by order vary the requirements of subsections (13) to (15).

(17) A person commits an offence if he fails to comply with subsection (9).

(18) A person guilty of an offence under subsection (8) or (9) is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

Payments treated as donations by permissible donors (or not)

**25.** (1) A payment out of public funds received by a registered party must be regarded as a donation received by the party from a permissible donor.

(2) A donation received by a registered party is (if it would not otherwise fall to be so regarded) to be regarded as a donation received by the party from a permissible donor if and to the extent that—

- (a) the purpose of the donation is to meet qualifying costs incurred or to be incurred in connection with a visit by a member or officer of the party to a country or territory outside the Turks and Caicos Islands; and
- (b) the amount of the donation does not exceed a reasonable amount in respect of such costs.

(3) A donation received from a company as mentioned in section 24(2)(d) must not be treated as a donation from a permissible donor unless, before the donation is accepted, the party is provided with a copy of the resolution of the directors of the company authorising the making of the donation.

(4) In subsection (2) “qualifying costs”, in relation to a member or officer of the party, means costs relating to the person in respect of—

- (a) travelling between the Turks and Caicos Islands and the country or territory in question; or
- (b) travelling, accommodation or subsistence while within that country or territory.

Acceptance or return of donations: general

**26.** (1) Subsection (2) applies if—

- (a) a donation is received by a registered party; and
- (b) it is not immediately decided that the party should (for whatever reason) refuse the donation.

(2) All reasonable steps must be taken forthwith by or on behalf of the party to verify (or, so far as any of the following is not apparent, ascertain)—

- (a) the identity of the donor;
- (b) whether he is a permissible donor; and (if that appears to be the case);
- (c) all such details in respect of him as are required by virtue of paragraph 3 of Schedule 2 to be given in respect of the donor of a recordable donation.

(3) If a registered party receives a donation which it is prohibited from accepting by virtue of section 24(1), or which it is decided that the party should for any other reason refuse, then—

- (a) unless the donation is within section 24(1)(c), the donation, or a payment of an equivalent amount, must be sent back to the person who made the donation or any person appearing to be acting on his behalf;
- (b) if the donation is within section 24(1)(c), the required steps (as defined by section 27(1)) must be taken in relation to the donation,

within the period of 30 days beginning with the date when the donation is received by the party.

(4) Where—

- (a) subsection (3)(a) applies in relation to a donation; and
- (b) the donation is not dealt with in accordance with that provision,

the party and the treasurer of the party are each guilty of an offence.

(5) If a party or its treasurer is charged with an offence under subsection (4), it is a defence to prove that—

- (a) all reasonable steps were taken by or on behalf of the party to verify (or ascertain) whether the donor was a permissible donor; and
- (b) as a result, the treasurer believed the donor to be a permissible donor.

(6) If—

- (a) subsection (3)(b) applies in relation to a donation; and
- (b) the donation is not dealt with in accordance with that provision,

the treasurer of the party is guilty of an offence.

(7) For the purposes of this Part a donation received by a registered party is taken to have been accepted by the party unless—

- (a) the steps mentioned in paragraph (a) or (b) of subsection (3) are taken in relation to the donation within the period of 30 days mentioned in that subsection; and
- (b) a record can be produced of the receipt of the donation and—
  - (i) of the return of the donation, or the equivalent amount, as mentioned in subsection (3)(a); or
  - (ii) of the required steps being taken in relation to the donation as mentioned in subsection (3)(b),

as the case may be.

(8) Where a donation is received by a registered party in the form of an amount paid into any account held by the party with a financial institution, it is taken for the purposes of this Part to have been received by the party at the time when the party is notified in the usual way of the payment into the account.

(9) A person guilty of an offence under this section is liable on summary conviction to a fine of \$5,000 or to imprisonment for 12 months or to both.

Return of  
donations where  
donor  
unidentifiable

**27.** (1) For the purposes of section 26(3)(b) the required steps are as follows—

- (a) if the donation mentioned in that provision was transmitted by a person other than the donor, and the identity of that person is apparent, to return the donation to that person;
- (b) if paragraph (a) does not apply but it is apparent that the donor has, in connection with the donation, used any facility provided by an identifiable financial institution, to return the donation to that institution; and
- (c) in any other case, to send the donation to the Commission.

(2) In subsection (1) any reference to returning or sending a donation to any person or body includes a reference to sending a payment of an equivalent amount to that person or body.

(3) Any money received by the Commission by virtue of this section must be paid into the Consolidated Fund not later than 14 days after the end of the financial year in which the money is received.

Forfeiture of  
donations made  
by impermissible  
or unidentifiable  
donors

**28.** (1) This section applies to a donation received by a registered party—

- (a) which, by virtue of section 24(1)(a) or (c), the party is prohibited from accepting; but
- (b) which has been accepted by the party.

(2) The court, on an application made by the Commission, may order the forfeiture by the party of an amount equal to the full value of the donation.

(3) The standard of proof in proceedings on an application under this section shall be that applicable to civil proceedings.

(4) An order may be made under this section whether or not proceedings are brought against any person for an offence connected with the donation.

(5) The court is—

- (a) the Magistrate's Court, if the value of the donation does not exceed \$25,000;
- (b) the Supreme Court, in any other case.

- (6) An appeal lies—
  - (a) to the Supreme Court from a decision of the Magistrate's Court;
  - (b) to the Court of Appeal from a decision of the Supreme Court.

**29. (1) Provision may be made by rules of court—**

Forfeiture orders: supplementary provision

- (a) with respect to applications under section 28;
- (b) for the giving of notice of applications to persons affected;
- (c) for the joinder of such persons as parties; and
- (d) with respect to appeals under subsection (6) of that section.

and generally with respect to the procedure under that section.

(2) Subsection (1) is without prejudice to the generality of any existing power to make rules.

(3) In the case of a registered party which is not a body corporate—

- (a) proceedings under section 28 are to be brought against or by the party in its own name (and not in that of any of its members);
- (b) for the purposes of such proceedings rules of court relating to the service of documents apply as if the party were a body corporate; and
- (c) any amount forfeited by an order under section 28 must be paid out of the funds of the party.

**30. (1) A person commits an offence if he—**

Evasion of restrictions on donations: offences

- (a) knowingly enters into; or
- (b) knowingly does any act in furtherance of,

an arrangement which facilitates or is likely to facilitate, whether by means of concealment or disguise or otherwise, the making of donations to a registered party by a person or body other than in accordance with section 24(1).

(2) A person commits an offence if—

- (a) he knowingly gives the treasurer of a registered party any information relating to—
  - (i) the amount of any donation made to the party; or
  - (ii) the person or body making such a donation,

which is false in a material particular; or

- (b) with intent to deceive, he withholds from the treasurer of a registered party any material

information relating to a matter within paragraph (a)(i) or (ii).

(3) A person guilty of an offence under this section is liable, on summary conviction, to a fine of \$5,000 or to 12 months imprisonment or to both.

### CHAPTER III

#### REPORTING DONATIONS TO REGISTERED PARTIES

Bi-annual  
donation reports

31. (1) The treasurer of a registered party must, in the case of each year, prepare a report under this subsection in respect of each of the following periods—

- (a) January to June;
- (b) July to December.

(2) In this section—

“donation report” means a report prepared under subsection (1);

“reporting period”, in relation to such a report, means the period mentioned in paragraph (a) or (b) of that subsection to which the report relates.

(3) The donation report for a reporting period must, in the case of each permissible donor from whom a donation is accepted by the party during the reporting period, record every relevant benefit obtained by the party during that period.

(4) Relevant benefit”, in relation to any person and any year, means—

- (a) a relevant donation accepted by the party from that person as a donor; or
- (b) a relevant transaction within the meaning of section 54(3) entered into by the party and that person as a participant,

and a relevant benefit accrues when it is accepted (if it is a donation) or entered into (if it is a transaction).

(5) A donation report must also record every donation within section 24(1)(a) or (c) and dealt with during the reporting period in accordance with section 26(2).

(6) If during a reporting period—

- (a) no donations have been accepted by the party which, by virtue of the preceding provisions of this section, are required to be recorded in the donation report for that period; and
- (b) no donations have been dealt with as mentioned in subsection (9),

the report must contain a statement to that effect.

(7) Schedule 2 has effect with respect to the information to be given in donation reports.

**32.** (1) This section applies if each of two consecutive donation reports prepared by the treasurer of a registered party in pursuance of subsection (1) of section 31 contains a statement under subsection (6) of that section.

Exemption from requirement to prepare bi-annual reports

(2) The treasurer is not required to prepare any further donation reports in pursuance of subsection (1) of that section until a recordable donation—

- (a) is accepted by the registered party; or
- (b) is dealt with by the registered party in accordance with section 26(2).

(3) A recordable donation is a donation which is required to be recorded by virtue of subsection (5) or (6) of section 31.

(4) If a recordable donation is accepted or (as the case may be) dealt with in accordance with section 26(2), nothing in this section affects the operation of section 31 in relation to—

- (a) the reporting period in which the recordable donation is so accepted or dealt with; or
- (b) any subsequent reporting period which falls before the time (if any) when this section again applies in relation to the party.

(5) In this section, “donation report” and “reporting period” have the same meaning as in section 31.

**33.** (1) In relation to a general election period, the treasurer of a registered party must prepare a report under this section in respect of each of the following periods—

Weekly donation reports during general election periods

- (a) the period of seven days beginning with the first day of the general election period;
- (b) each succeeding period of seven days falling within the general election period; and
- (c) any final period of less than seven days falling within that period.

(2) In this section—

“weekly report” means a report prepared under subsection (1);

“reporting period”, in relation to such a report, means the period mentioned in any of paragraphs (a) to (c) of that subsection to which the report relates.

(3) The weekly report for a reporting period must record each donation received during that period by the party.

(4) If during a reporting period no donations are received during a reporting period, the weekly report for that period must contain a statement to that effect.

(5) Schedule 2 has effect with respect to the information to be given in weekly reports.

(6) In this section and section 34 “general election period” means the period—

(a) beginning with the date on which a proclamation is published in the Gazette announcing the dissolution of the House of Assembly; and

(b) ending with the date of the poll at the next general election.

(7) For the purposes of the election to be held on 9 November 2012, subsection (6) has effect as if for paragraph (a) there were substituted—

“(a)beginning with the day on which this Ordinance comes into force.”.

Exemptions from  
section 33

**34.** (1) Section 33(1) does not apply in relation to a registered party in respect of a general election period if the party has made an exemption declaration which covers the general election in question.

(2) registered party is taken to have made an exemption declaration which covers a particular general election if a declaration that the party does not intend to have any candidates at that election—

(a) is signed by the responsible officers of the party; and

(b) is sent to the Commission not later than seven days after the date mentioned in section 33(6)(a).

(3) An exemption declaration does not cover a particular general election if the party in question withdraws its declaration by a notice—

(a) signed by the registered leader of the party; and

(b) sent to the Commission,

before the beginning of the general election period.

(4) If—

(a) a registered party has made an exemption declaration which (apart from this subsection) would cover a particular general election; but

(b) the party has one or more candidates at that election,

the exemption declaration is treated as if it had been withdrawn at the beginning of the general election period (and the requirements of section 33 accordingly apply retrospectively as from the beginning of that period).

(5) If the registered leader is unable to sign a declaration or notice for the purposes of any provision of this section—



- (a) the holder of some other office in the party may sign in his place; and
- (b) the declaration or notice must include a statement of the reason why the responsible officer is unable to sign and a declaration that the holder of the other office is authorised to sign in his place.

(6) For the purposes of this section and section 35 a registered party is taken to have a candidate at a general election if the party has endorsed the candidate pursuant to section 27(6) of the Elections Ordinance.

**35.** (1) A donation report under section 31 must be delivered to the Commission by the treasurer of the party in question within the period of 30 days beginning with the end of the reporting period to which it relates.

Submission of  
donation reports  
to Commission

(2) A donation report under section 33 must be delivered to the Commission by the treasurer of the party in question—

- (a) within the period of 7 days beginning with the end of the reporting period to which it relates; or
- (b) (if that is not possible in the case of any party to which section 33(1) applies by virtue of section 34(4)) not later than 7 days after the first day on which the party has a candidate at the election in question.

(3) The treasurer of a registered party commits an offence if, without reasonable excuse, he fails to comply with the requirements of subsection (1) or (2) in relation to a donation report.

(4) The treasurer of a registered party also commits an offence if, without reasonable excuse, he delivers a donation report to the Commission which does not comply with any requirements of this Part as regards the recording of donations in such a report.

(5) If the Supreme Court is satisfied, on an application made by the Commission, that failure to comply with such requirements in relation to a donation to a registered party was attributable to an intention on the part of any person to conceal the existence or true amount of the donation, the Court may order the forfeiture by the party of an amount equal to the value of the donation.

(6) Subsections (3) and (4) of section 28 and section 29 apply for the purposes, or in connection with the operation, of subsection (5) above as they apply for the purposes, or in connection with the operation, of section 28.

(7) A person guilty of an offence under—

- (a) subsection (3) is liable, on summary conviction, to a fine of \$5,000;

Declaration by  
treasurer in  
donation report

(b) subsection (4) is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

(8) Section 34(6) applies for the purposes of this section.

**36.** (1) A donation report under section 31 or 33 must, when delivered to the Commission, be accompanied by a declaration made by the treasurer which complies with subsection (2), (3) or (5).

(2) In the case of a report under section 31 (other than one making a nil return), the declaration must state that, to the best of the treasurer's knowledge and belief—

(a) all the donations recorded in the report as having been accepted by the party are from permissible donors; and

(b) during the reporting period—

(i) no other donations required to be recorded in the report have been accepted by the party; and

(ii) no donation from a person or body other than a permissible donor has been accepted by the party.

(3) For the purposes of subsection (2) a return under section 31 makes a nil return if it contains such a statement as is mentioned in subsection (6) of that section.

(4) In the case of such a report the declaration must state that, to the best of the treasurer's knowledge and belief—

(a) that statement is accurate; and

(b) during the reporting period no donation from a person or body other than a permissible donor has been accepted by the party.

(5) In the case of a report under section 33, the declaration must state that, to the best of the treasurer's knowledge and belief, no donations have been received by the party during the reporting period which—

(a) are required to be recorded in the report; but

(b) are not so recorded.

(6) A person commits an offence if he knowingly or recklessly makes a false declaration under this section.

(7) A person guilty of an offence under subsection (6) is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

Register of  
recordable  
donations

**37.** (1) The Commission shall maintain a register of all donations reported to it under this Chapter.

(2) The register is to be maintained by the Commission in such form as it decides and must contain the following details in the case of each such donation—

- (a) the amount or value of the donation;
- (b) whether the donation is in the form of sponsorship (within the meaning of section 21);
- (c) (subject to subsection (3)) such other details as have been given in relation to the donation in pursuance of paragraph 3, 4, 7 or 8(a) or (c) of Schedule 2; and
- (d) the relevant date for the donation within the meaning of paragraph 6 of that Schedule, and (in the case of a donation falling within sub-paragraph (2) of that paragraph) the details given in pursuance of that sub-paragraph.

(3) The details required by virtue of subsection (2) do not include, in the case of any donation by an individual, the donor's address.

**38.** Schedule 3 has effect in relation to donations to individual members of registered parties, associations of such members and certain elected officer holders.

Donations to individuals and members associations

## PART V

### CONTROL OF CAMPAIGN EXPENDITURE

**39.** (1) The following provisions have effect for the purposes of this Part.

Campaign expenditure

(2) "Campaign expenditure", in relation to a registered party, means (subject to subsection (7)) expenses incurred by or on behalf of the party which are expenses falling within Part I of Schedule 4 and so incurred for election purposes.

(3) "Election campaign", in relation to a registered party, means a campaign conducted by the party for election purposes.

(4) "For election purposes", in relation to a registered party, means for the purpose of or in connection with —

- (a) promoting or procuring electoral success for the party at an election, that is to say, the return at the election of candidates standing in the name of the party; or
- (b) otherwise enhancing the standing—
  - (i) of the party; or
  - (ii) of any such candidates,

with the electorate in connection with future elections (whether imminent or otherwise).

- (5) For the purposes of subsection (4)—
- (a) the reference to doing any of the things mentioned in paragraph (a) or (as the case may be) paragraph (b) of that subsection includes doing so by prejudicing the electoral prospects at the election of other parties or candidates or (as the case may be) by prejudicing the standing with the electorate of other parties or candidates;
  - (b) a course of conduct may constitute the doing of one of those things even though it does not involve any express mention being made of the name of any party or candidate; and
  - (c) it is immaterial that any candidates standing in the name of the party also stand in the name of one or more other registered parties.

(6) “Campaign expenditure” does not include anything which (in accordance with any law) falls to be included in a return as to election expenses in respect of a candidate or candidates at a particular election.

(7) In this section “candidates” includes future candidates, whether identifiable or not.

Notional  
campaign  
expenditure

**40.** (1) This section applies where, in the case of a registered party—

- (a) either—
  - (i) property is transferred to the party free of charge or at a discount of more than 10 per cent. of its market value; or
  - (ii) property, services or facilities is or are provided for the use or benefit of the party free of charge or at a discount of more than 10 per cent. of the commercial rate for the use of the property or for the provision of the services or facilities; and
- (b) the property, services or facilities is or are made use of by or on behalf of the party in circumstances such that, if any expenses were to be (or are) actually incurred by or on behalf of the party in respect of that use, they would be (or are) campaign expenditure incurred by or on behalf of the party.

(2) Where this section applies, an amount of campaign expenditure determined in accordance with this section (“the appropriate amount”) is treated, for the purposes of this Part, as incurred by the party during the period for which the property, services or facilities is or are made use of as mentioned in subsection (1)(b).

(3) Where subsection (1)(a)(i) applies, the appropriate amount is such proportion of either—

- (a) the market value of the property (where the property is transferred free of charge); or
- (b) the difference between the market value of the property and the amount of expenses actually incurred by or on behalf of the party in respect of the property (where the property is transferred at a discount),

as is reasonably attributable to the use made of the property as mentioned in subsection (1)(b).

(4) Where subsection (1)(a)(ii) applies, the appropriate amount is such proportion of either—

- (a) the commercial rate for the use of the property or the provision of the services or facilities (where the property, services or facilities is or are provided free of charge); or
- (b) the difference between that commercial rate and the amount of expenses actually incurred by or on behalf of the party in respect of the use of the property or the provision of the services or facilities (where the property, services or facilities is or are provided at a discount),

as is reasonably attributable to the use made of the property, services or facilities as mentioned in subsection (1)(b).

(5) Where the services of an employee are made available by his employer for the use or benefit of a registered party, then for the purposes of this section the amount to be taken as constituting the commercial rate for the provision of those services is the amount of the remuneration or allowances payable to the employee by his employer in respect of the period for which his services are made available (but does not include any amount in respect of contributions or other payments for which the employer is liable in respect of the employee).

(6) Where an amount of campaign expenditure is treated, by virtue of subsection (2), as incurred by or on behalf of a party during any period the whole or part of which falls within any period which is, in relation to the party, a relevant campaign period for the purposes of section 47, then—

- (a) the amount mentioned in subsection (7) is treated as incurred by or on behalf of the party during the relevant campaign period; and
- (b) the treasurer or a deputy treasurer appointed under section 41 must make a declaration of that amount,

unless that amount is not more than \$200.

(7) The amount referred to in subsection (6) is such proportion of the appropriate amount (determined in accordance with subsection (3) or (4)) as reasonably represents the use made of the property, services or facilities as mentioned in subsection (1)(b) during the relevant campaign period.

(8) A person commits an offence if he knowingly or recklessly makes a false declaration under subsection (6).

(9) No amount of campaign expenditure is to be regarded as incurred by virtue of subsection (2) in respect of—

(a) the transmission by a broadcaster of a party political broadcast;

(b) any facilities provided in accordance with any right conferred on candidates or a party at an election by any enactment; or,

the provision by any individual of his own services which he provides voluntarily in his own time and free of charge.

Officers of registered party with responsibility for campaign expenditure

**41.** (1) The treasurer of a registered party may appoint, on such terms as he may determine, one or more deputy treasurers of the party for the purposes of this Part, but not more than five persons may hold such appointments at the same time.

(2) The appointment of a person as deputy treasurer of a party is effective for those purposes once the treasurer has given the Commission a notification of the appointment which—

(a) contains the name of the person so appointed and the address of his office; and

(b) is accompanied by a declaration of acceptance of office signed by that person.

(3) A person is not, however, eligible to be appointed as deputy treasurer of a registered party if, at any time within the last five years, he has been convicted of an offence under this Ordinance or the Elections Ordinance.

(4) A person commits an offence if he accepts the office of deputy treasurer of a registered party when, by virtue of subsection (3), he is not eligible to be so appointed.

(5) Where a deputy treasurer of a registered party is convicted of an offence within subsection (3), his appointment as deputy treasurer terminates on the date of the conviction.

(6) If, where the appointment of any deputy treasurer of a registered party has been notified to the Commission under subsection (2)—

(a) the deputy treasurer dies or his appointment terminates for any other reason; or

(b) any change occurs in the address of his office,

the treasurer of the party must notify the Commission of that fact within the appropriate period.

(7) In subsection (6) “the appropriate period” means—

(a) the period of 14 days beginning with the date of the deputy treasurer’s death or the termination of his appointment; or

(b) the period of 28 days beginning with the date when the change of address occurs,

as the case may be.

(8) The name of any deputy treasurer of a registered party and the address of his office, as notified to the Commission in accordance with this section, must be included in the party's entry in the register.

(9) A person guilty of an offence under subsection (4) is liable, on summary conviction, to a fine of \$5,000.

(10) For the purposes of this Part—

(a) the address of the treasurer of a registered party is to be regarded as being the registered address of the party; and

(b) the address of a deputy treasurer of such a party is to be regarded as being the address for the time being registered in relation to him in accordance with subsection (8).

**42.** (1) No campaign expenditure is to be incurred by or on behalf of a registered party unless it is incurred with the authority of—

Restriction on incurring campaign expenditure

(a) the treasurer of the party;

(b) a deputy treasurer of the party; or

(c) a person authorised in writing by the treasurer or a deputy treasurer.

(2) A person commits an offence if, without reasonable excuse, he incurs any expenses in contravention of subsection (1).

(3) Where any expenses are incurred in contravention of subsection (1), the expenses do not count for the purposes of sections 46 to 51 as campaign expenditure incurred by or on behalf of the party.

(4) A person guilty of an offence under subsection (2) is liable, on summary conviction, to a fine of \$5,000.

**43.** (1) No payment (of whatever nature) may be made in respect of campaign expenditure incurred or to be incurred by or on behalf of a registered party unless it is made by—

Restriction on payments in respect of campaign expenditure

(a) the treasurer of the party;

(b) a deputy treasurer of the party; or

(c) a person authorised in writing by the treasurer or a deputy treasurer.

(2) A payment made in respect of any such expenditure by a person within any of paragraphs (a) to (c) of subsection (1) must be supported by an invoice or a receipt unless it is not more than \$200.

(3) Where a person within paragraph (b) or (c) of subsection (1) makes a payment to which subsection (2) applies, he must deliver to the treasurer—

- (a) notification that he has made the payment; and
- (b) the supporting invoice or receipt,

as soon as possible after making the payment.

(4) A person commits an offence if, without reasonable excuse—

- (a) he makes any payment in contravention of subsection (1); or
- (b) he contravenes subsection (3).

(5) A person guilty of an offence under subsection (4) is liable, on summary conviction, to a fine of \$5,000.

Restriction on making claims in respect of campaign expenditure

**44.** (1) A claim for payment in respect of campaign expenditure incurred by or on behalf of a registered party during any period which is, in relation to the party, a relevant campaign period (within the meaning of section 47) is not payable if the claim is not sent to—

- (a) the treasurer or a deputy treasurer of the party; or
- (b) any other person authorised under section 43 to incur the expenditure,

not later than 30 days after the end of the relevant campaign period.

(2) A claim sent in accordance with subsection (1) must be paid not later than 60 days after the end of the relevant campaign period.

(3) A person commits an offence if, without reasonable excuse—

- (a) he pays a claim which by virtue of subsection (1) is not payable; or
- (b) he makes a payment in respect of a claim after the end of the period allowed under subsection (2).

(4) In the case of a claim to which subsection (1) applies—

- (a) the person making the claim; or
- (b) the person with whose authority the expenditure in question was incurred,

may apply to the Supreme Court for leave for the claim to be paid although sent in after the end of the period mentioned in that subsection; and the Court, if satisfied that for any special reason it is appropriate to do so, may by order grant the leave.

(5) Nothing in subsection (1) or (2) applies in relation to any sum paid in pursuance of the order of leave.



(6) Subsection (2) does not affect any rights of a creditor of a registered party to obtain payment before the end of the period allowed under that subsection.

(7) Where, in the case of campaign expenditure, the period allowed under subsection (1) or (2) would (apart from this subsection) end on—

- (a) a Saturday or Sunday or Christmas Eve, Christmas Day, Maundy Thursday or Good Friday; or
- (b) a public holiday,

the period instead ends on the first day following that day which is not one of those days.

(8) A person guilty of an offence under subsection (3) is liable, on summary conviction, to a fine of \$5,000.

**45.** (1) This section applies if—

Disputed claims

- (a) a claim for payment in respect of campaign expenditure incurred by or on behalf of a registered party as mentioned in section 44(1) is sent to—
  - (i) the treasurer of the party; or
  - (ii) any other person with whose authority it is alleged that the expenditure was incurred,

within the period allowed under that provision; and

- (b) the treasurer or other person to whom the claim is sent fails or refuses to pay the claim within the period allowed under section 44(2);

and the claim is referred to in this section as “the disputed claim”.

(2) The person by whom the disputed claim is made may bring an action for the disputed claim, and nothing in section 44(2) applies in relation to any sum paid in pursuance of a judgment or order made by a court in the proceedings.

(3) Subsections (4) to (7) of section 44 apply in relation to an application made by the person mentioned in subsection (1)(b) above for leave to pay the disputed claim as they apply in relation to an application for leave to pay a claim (whether it is disputed or otherwise) which is sent in after the period allowed under section 50(1).

#### *Financial limits*

**46.** (1) If, in an election for members of the House of Assembly, a registered party contests one or more electoral districts, the limit applying to campaign expenditure which is incurred by or on behalf of the party in the relevant period is the specified amount.

Limits on  
campaign  
expenditure

(2) If, during the relevant period, campaign expenditure is incurred by or on behalf of a registered party in excess of that limit—

(a) the treasurer or a deputy treasurer of the party is guilty of an offence if—

(i) he authorised the expenditure to be incurred by or on behalf of the party; and

(ii) he knew or ought reasonably to have known that the expenditure would be incurred in excess of that limit; and

(b) the party is also guilty of an offence.

(3) It is a defence for a person or registered party charged with an offence under subsection (2) to show—

(a) that a code of practice for the time being issued under paragraph 3 of Schedule 4 was complied with in determining the items and amounts of campaign expenditure to be entered in the relevant return under section 47; and

(b) that the limit would not have been exceeded on the basis of the items and amounts entered in that return.

(4) Where—

(a) at any time before the beginning of the relevant period, any expenses within section 39(2) are incurred by or on behalf of a registered party in respect of any property, services or facilities; but

(b) the property, services or facilities is or are made use of by or on behalf of the party during the relevant period in circumstances such that, had any expenses been incurred in respect of that use during that period, they would by virtue of section 39(2) have constituted campaign expenditure incurred by or on behalf of the party during that period,

the appropriate proportion of the expenses mentioned in paragraph (a) shall be treated for the purposes of this section and sections 47 to 50 as campaign expenditure incurred by or on behalf of the party during that period.

(5) For the purposes of subsection (4) the appropriate proportion of the expenses mentioned in paragraph (a) of that subsection is such proportion of those expenses as is reasonably attributable to the use made of the property, services or facilities as mentioned in paragraph (b).

(6) A person guilty of an offence under subsection (2) is liable, on summary conviction, to a fine of \$5,000.

(7) The “relevant period” in relation to an election for members of the House of Assembly is the period of 365 days ending with the date of the poll at that election; but, for the

purposes of the election to be held on 9 November 2012, the period is the period starting on the day this Ordinance comes into force and ending with the date of the poll at the election.

(8) The specified amount is—

- (a) in relation to an electoral district which is not the all Islands electoral district (within the meaning of the Elections Ordinance), \$30,000 for each district contested by the party;
- (b) in relation to the all Islands district, \$40,000 per candidate;
- (c) in relation to the leader of the party, \$100,000.

(9) Subsection (8) does not prohibit a party incurring expenditure in excess of the specified amount set out in any paragraph of that subsection, provided that the total amount of expenditure incurred by the party during the relevant period does not exceed the amount that represents the sum of the amounts permitted under each paragraph of that subsection.

#### *Returns*

47. (1) In this section and sections 48 and 49, “relevant campaign period”, in relation to the limit imposed by section 46 is the relevant period for the purposes of that section.

Returns as to  
campaign  
expenditure

(2) Where—

- (a) the limit imposed by section 46 applies to campaign expenditure incurred by or on behalf of a registered party during the relevant campaign period; and
- (b) that period ends,

the treasurer of the party must prepare a return under this section in respect of campaign expenditure incurred by or on behalf of the party during that period.

(3) A return under this section must specify the poll for the election that took place during the relevant campaign period, and must contain—

- (a) a statement of all payments made in respect of campaign expenditure incurred by or on behalf of the party during the relevant period;
- (b) a statement of all disputed claims (within the meaning of section 45) of which the treasurer is aware; and
- (c) a statement of all the unpaid claims (if any) of which the treasurer is aware in respect of which an application has been made, or is about to be made, to the Court under section 44(4).

(4) A return under this section must be accompanied by—

- (a) all invoices or receipts relating to the payments mentioned in subsection (3)(a); and
- (b) in the case of campaign expenditure treated as incurred by the party by virtue of section 40, any declaration falling to be made with respect to that expenditure in accordance with section 40(6).

(5) Where, however, any payments or claims falling to be dealt with in a return by virtue of subsection (3) have already been dealt with in an earlier return under this section—

- (a) it shall be sufficient for the later return to deal with those payments or claims by specifying overall amounts in respect of them; and
- (b) the requirement imposed by subsection (4) does not apply to any invoices, receipts or declarations which accompanied the earlier return and are specified as such in the later return.

(6) The Commission may specify a form of return which may be used for the purposes of this section.

Auditor's report  
on return

**48.** (1) Where during a relevant campaign period the campaign expenditure incurred by or on behalf of a registered party exceeds \$250,000, a report must be prepared by a qualified auditor on the return prepared under section 47 in respect of that expenditure.

(2) The following provisions, namely—

- (a) section 14(6) and (7); and
- (b) section 15,

apply in relation to the appointment of an auditor to prepare a report under subsection (1) or (as the case may be) an auditor so appointed as they apply in relation to the appointment of an auditor to carry out an audit under section 14 or (as the case may be) an auditor so appointed.

Delivery of  
returns to the  
Commission

**49.** (1) Where—

- (a) a return is required to be prepared under section 47; and
- (b) an auditor's report on it is required to be prepared under section 48(1),

the treasurer of the party must deliver the return to the Commission, together with a copy of the auditor's report, within six months of the end of the relevant campaign period.

(2) In the case of any other return falling to be prepared under section 47, the treasurer of the party must deliver the return to the Commission within three months of the end of the relevant campaign period.

(3) Where, after the date on which a return is delivered to the Commission under this section, leave is given by a court under section 44(4) for any claim to be paid, the treasurer of the party in

question must, within seven days after the payment, deliver to the Commission a return of any sums paid in pursuance of the leave accompanied by a copy of the order of the court giving the leave.

(4) The treasurer of a registered party commits an offence if, without reasonable excuse, he—

- (a) fails to comply with the requirements of subsection (1) or (2) in relation to any return or report to which that subsection applies;
- (b) delivers a return which does not comply with the requirements of section 47(3) or (4); or
- (c) fails to comply with the requirements of subsection (3) in relation to a return under that subsection.

(5) A person guilty of an offence under subsection (4) is liable, on summary conviction—

- (a) to a fine of \$5,000;
- (b) in respect of an offence under paragraph (b) to such a fine or to imprisonment for 12 months or to both.

**50.** (1) A return under section 47 must, when delivered to the Commission, be accompanied by a declaration which complies with subsection (2) and is signed by the treasurer.

Declaration by treasurer as to return under section 47

(2) The declaration must state—

- (a) that the treasurer has examined the return; and
- (b) that to the best of his knowledge and belief—
  - (i) it is a complete and correct return as required by law; and
  - (ii) all expenses shown in it as paid have been paid by him or a deputy treasurer of the party or a person authorised under section 43.

(3) A person commits an offence if—

- (a) he knowingly or recklessly makes a false declaration under this section; or
- (b) subsection (1) is contravened at a time when he is treasurer of the registered party to which the return relates.

(4) A person guilty of an offence under subsection (3) is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

**51.** (1) Where the Commission receives a return under section 47, it must—

Public inspection of returns under section 47

- (a) make a copy of the return, and of any documents accompanying it, available for public inspection; and

(b) keep the copy available for public inspection for the period for which the return or other document is kept by it.

(2) At the end of the period of two years beginning with the date when any return or other document mentioned in subsection (1) is received by the Commission—

(a) it may cause the return or other document to be destroyed; but

(b) if requested to do so by the treasurer of the party concerned, it must arrange for the return or other document to be returned to the treasurer.

## PART VI

### CONTROLS RELATING TO THIRD PARTY ELECTION CAMPAIGNS

#### CHAPTER I

##### PRELIMINARY

#### *Controlled expenditure by third parties*

Controlled  
expenditure by  
third parties

**52.** (1) The following provisions have effect for the purposes of this Part.

(2) “Controlled expenditure”, in relation to a third party, means (subject to section 54) expenses incurred by or on behalf of the third party in connection with the production or publication of election material which is made available to the public at large or any section of the public (in whatever form and by whatever means).

(3) “Election material” is material which can reasonably be regarded as intended to—

(a) promote or procure electoral success at an election for—

(i) one or more particular registered parties;

(ii) one or more registered parties who advocate (or do not advocate) particular policies or who otherwise fall within a particular category of such parties; or

(iii) candidates who hold (or do not hold) particular opinions or who advocate (or do not advocate) particular policies or who otherwise fall within a particular category of candidates; or

(b) otherwise enhance the standing—

(i) of any such party or parties; or

(ii) of any such candidates;

with the electorate in connection with future elections (whether imminent or otherwise),

and any such material is election material even though it can reasonably be regarded as intended to achieve any other purpose as well.

(4) For the purposes of subsection (3)–

(a) the reference to electoral success at an election is a reference–

(i) in relation to a registered party, to the return at any such election of candidates standing in the name of the party or included in a list of candidates submitted by the party in connection with the election; and

(ii) in relation to candidates, to their return at the election; and

(b) the reference to doing any of the things mentioned in paragraph (a) or (as the case may be) paragraph (b) of that subsection includes doing so by prejudicing the electoral prospects at the election of other parties or candidates or (as the case may be) by prejudicing the standing with the electorate of other parties or candidates,

and, for the purpose of determining whether any material is election material, it is immaterial that it does not expressly mention the name of any party or candidate.

(5) “Recognised third party” means a third party for the time being recognised under section 55 for the purposes of this Part.

(6) “Responsible person”, in relation to a recognised third party, means–

(a) if the third party is an individual, that individual;

(b) if the third party is a registered party, the treasurer of the party; and

(c) otherwise, the person or officer for the time being notified to the Commission by the third party in accordance with section 55(3)(c)(ii).

(7) “Third party”, in relation to an election, means–

(a) a person or body other than a registered party; or

(b) subject to subsection (8), any registered party.

(8) In connection with the application of subsection (2) in relation to expenses incurred by or on behalf of a third party which is a registered party, a reference in subsection (3) to a registered party or registered parties or to any candidates does not include–

(a) the party itself; or

- (b) any candidates standing in the name of the party at an election or included in any list submitted by the party in connection with the election,

as the case may be.

(9) In this section “candidates” includes future candidates, whether identifiable or not.

Notional  
controlled  
expenditure

**53.** (1) This section applies where, in the case of a third party—

(a) either—

- (i) property is transferred to the third party free of charge or at a discount of more than 10 per cent. of its market value; or
  - (ii) property, services or facilities is or are provided for the use or benefit of the third party free of charge or at a discount of more than 10 per cent. of the commercial rate for the use of the property or for the provision of the services or facilities; and
- (b) the property, services or facilities is or are made use of by or on behalf of the third party in circumstances such that, if any expenses were to be (or are) actually incurred by or on behalf of the third party in respect of that use, they would be (or are) controlled expenditure incurred by or on behalf of the third party.

(2) Where this section applies, an amount of controlled expenditure determined in accordance with this section (“the appropriate amount”) is treated, for the purposes of this Part, as incurred by the third party during the period for which the property, services or facilities is or are made use of as mentioned in subsection (1)(b).

(3) Subsection (2) has effect subject to section 54.

(4) Where subsection (1)(a)(i) applies, the appropriate amount is such proportion of either—

- (a) the market value of the property (where the property is transferred free of charge); or
- (b) the difference between the market value of the property and the amount of expenses actually incurred by or on behalf of the third party in respect of the property (where the property is transferred at a discount),

as is reasonably attributable to the use made of the property as mentioned in subsection (1)(b).

(5) Where subsection (1)(a)(ii) applies, the appropriate amount is such proportion of either—

- (a) the commercial rate for the use of the property or the provision of the services or facilities (where the



property, services or facilities is or are provided free of charge); or

- (b) the difference between that commercial rate and the amount of expenses actually incurred by or on behalf of the third party in respect of the use of the property or the provision of the services or facilities (where the property, services or facilities is or are provided at a discount),

as is reasonably attributable to the use made of the property, services or facilities as mentioned in subsection (1)(b).

(6) Where the services of an employee are made available by his employer for the use or benefit of a third party, then for the purposes of this section the amount which is to be taken as constituting the commercial rate for the provision of those services is the amount of the remuneration and allowances payable to the employee by his employer in respect of the period for which his services are so made available (but does not include any amount in respect of any contributions or other payments for which the employer is liable in respect of the employee).

(7) Where an amount of controlled expenditure is treated, by virtue of subsection (3), as incurred by or on behalf of a third party during any period the whole or part of which falls within any period which is a regulated period (as defined by section 61(10)(a)), then—

- (a) the amount mentioned in subsection (8) is treated as incurred by or on behalf of the third party during the regulated period; and
- (b) if a return falls to be prepared under section 63 in respect of controlled expenditure incurred by or on behalf of the third party during that period, the responsible person shall make a declaration of that amount,

unless that amount is not more than \$200.

(8) The amount referred to in subsection (7) is such proportion of the appropriate amount (determined in accordance with subsection (4) or (5)) as reasonably represents the use made of the property, services or facilities as mentioned in subsection (1)(b) during the regulated period.

(9) A person commits an offence if he knowingly or recklessly makes a false declaration under subsection (7).

(10) A person guilty of an offence under subsection (9) is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

(11) Paragraph 2(5) and (6)(a) of Schedule 5 applies with any necessary modifications for the purpose of determining, for the purposes of subsection (1), whether property is transferred to a third party.

Expenditure by third parties which is not controlled expenditure

**54.** (1) No amount of controlled expenditure is regarded as incurred by a third party by virtue of section 52 or 53 in respect of—

- (a) any of the matters mentioned in subsection (2); or
- (b) property, services or facilities to the extent that the property, services or facilities is or are used in circumstances in which—
  - (i) an amount of campaign expenditure is to be regarded as incurred by or on behalf of a registered party for the purposes of Part V; or
  - (ii) an amount of expenses falls (in accordance with any enactment) to be included in a return as to election expenses in respect of a candidate or candidates at a particular election,

in respect of that use.

(2) The matters mentioned in subsection (1)(a) are—

- (a) the publication of any matter relating to an election, other than an advertisement, in a newspaper or periodical or a broadcast;
- (b) reasonable personal expenses incurred by an individual in travelling or in providing for his accommodation or other personal needs; and
- (c) the provision by an individual of his own services which he provides voluntarily in his own time and free of charge.

*Recognised third parties*

Third parties recognised for the purposes of this Part

**55.** (1) A third party is recognised for the purposes of this Part if—

- (a) the third party has given the Commission a notification under this subsection which complies with subsection (3); and
- (b) the notification is for the time being in force.

(2) A third party may only give a notification under subsection (1) if the third party is—

- (a) an individual resident in the Turks and Caicos Islands or registered in the Register of Electors;
- (b) a registered party; or
- (c) a body falling within any of paragraphs (b) and (d) to (f) of section 24(2).

(3) A notification under subsection (1) must—

- (a) if given by an individual, state—
  - (i) his full name; and

- (ii) his home address in the Turks and Caicos Islands, or (if he has no such address) his home address elsewhere,

and be signed by him;

(b) if given by a registered party, state—

- (i) the party's registered name; and
- (ii) the address of its registered headquarters,

and be signed by the responsible officers of the party (within the meaning of section 34); and

(c) if given by a body falling within any of paragraphs (b) and (d) to (f) of section 24(2), state—

- (i) all such details in respect of the body as are required by virtue of any of sub-paragraphs (4) and (6) to (8) of paragraph 2 of Schedule 2 to be given in respect of such a body as the donor of a recordable donation; and
- (ii) the name of the person or officer who will be responsible for compliance on the part of the body with the provisions of Chapter II,

and be signed by the body's secretary or a person who acts in a similar capacity in relation to the body.

(4) A notification under subsection (1) ("the original notification")—

- (a) is in force as from the date on which it is received by the Commission; but
- (b) subject to subsection (5), lapses at the end of the period of three months beginning with any anniversary of that date unless the third party notifies the Commission that the third party wishes the original notification to continue in force.

(5) Where—

- (a) the original notification would apart from this subsection lapse under subsection (4)(b) at the end of the period of three months mentioned in that provision; but
- (b) the end of that period falls within a regulated period at the end of which a return will fall to be prepared under section 63 in respect of controlled expenditure incurred by or on behalf of the third party during the regulated period,

the original notification is to be treated, for all purposes connected with controlled expenditure so incurred during the regulated period, as lapsing at the end of that period instead.

(6) A notification under subsection (4)(b) ("the renewal notification") must either—

- (a) confirm that all the statements contained in the original notification, as it has effect for the time being, are accurate; or
- (b) indicate that any statement contained in that notification, as it so has effect, is replaced by some other statement conforming with subsection (3).

(7) A notification under subsection (4)(b) must be received by the Commission during the period beginning one month before the relevant anniversary for the purposes of that provision and ending three months after it.

(8) A third party may, at any time after giving the original notification, give the Commission a notification ("a notification of alteration") indicating that any statement contained in the original notification, as it has effect for the time being, is replaced by some other statement—

- (a) contained in the notification of alteration; and
- (b) conforming with subsection (3).

Register of notifications for purposes of section 55

**56.** (1) The Commission must maintain a register of all notifications given to it under section 55(1) which are for the time being in force.

(2) The register is to be maintained by the Commission in such form as it decides and must contain, in the case of each such notification, all the information contained in the notification as it has effect for the time being in accordance with section 55.

(3) The information to be entered in the register in respect of a third party who is an individual does, however, not include his home address.

## CHAPTER II

### FINANCIAL CONTROLS

#### *Controlled expenditure by recognised third parties: General restrictions*

Restriction on incurring controlled expenditure

**57.** (1) No amount of controlled expenditure is to be incurred by or on behalf of a recognised third party unless it is incurred with the authority of—

- (a) the responsible person; or
- (b) a person authorised in writing by the responsible person.

(2) A person commits an offence if, without reasonable excuse, he incurs any expenses in contravention of subsection (1).

(3) A person guilty of an offence under subsection (2) is liable, on summary conviction, to a fine of \$5,000.

(4) Where, in the case of a recognised third party that is a registered party, expenses are incurred in contravention of subsection (1), the expenses do not count for the purposes of sections 61 to 66 as controlled expenditure incurred by or on behalf of the recognised third party.

**58.** (1) No payment (of whatever nature) may be made in respect of controlled expenditure incurred or to be incurred by or on behalf of a recognised third party unless it is made by—

Restriction on payments in respect of controlled expenditure

- (a) the responsible person; or
- (b) a person authorised in writing by the responsible person.

(2) A payment made in respect of such expenditure by a person within paragraph (a) or (b) of subsection (1) must be supported by an invoice or a receipt unless it is not more than \$200.

(3) If a person within paragraph (b) of subsection (1) makes a payment to which subsection (2) applies, he must deliver to the responsible person—

- (a) notification that he has made the payment; and
- (b) the supporting invoice or receipt,

as soon as possible after making the payment.

(4) A person commits an offence if, without reasonable excuse—

- (a) he makes any payment in contravention of subsection (1); or
- (b) he contravenes subsection (3).

(5) A person guilty of an offence under subsection (4) is liable, on summary conviction, to a fine of \$5,000.

**59.** (1) A claim for payment in respect of controlled expenditure incurred by or on behalf of a recognised third party during any period which is a regulated period (as defined by section 61(10)(a)) is not payable if the claim is not sent to—

Restriction on making claims in respect of controlled expenditure

- (a) the responsible person; or
- (b) any other person authorised under section 57 to incur the expenditure,

not later than 30 days after the end of the regulated period.

(2) A claim sent in accordance with subsection (1) must be paid not later than 60 days after the end of the regulated period.

(3) A person commits an offence if, without reasonable excuse—

- (a) he pays a claim which by virtue of subsection (1) is not payable; or

(b) he makes a payment in respect of a claim after the end of the period allowed under subsection (2).

(4) A person guilty of an offence under subsection (3) is liable, on summary conviction, to a fine of \$5,000.

(5) In the case of a claim to which subsection (1) applies—

(a) the person making the claim; or

(b) the person with whose authority the expenditure in question was incurred,

may apply to the Supreme Court for leave for the claim to be paid although sent in after the end of the period mentioned in that subsection; and the Court, if satisfied that for any special reason it is appropriate to do so, may by order grant the leave.

(6) Nothing in subsection (1) or (2) applies in relation to a sum paid in pursuance of the order of leave.

(7) Subsection (2) does not affect any rights of a creditor of a recognised third party to obtain payment before the end of the period allowed under that subsection.

(8) Where, in the case of campaign expenditure, the period allowed under subsection (1) or (2) would (apart from this subsection) end on—

(a) a Saturday or Sunday or Christmas Eve, Christmas Day, Maundy Thursday or Good Friday; or

(b) a public holiday,

the period instead ends on the first day following that day which is not one of those days.

Disputed claims

**60.** (1) This section applies if—

(a) a claim for payment in respect of controlled expenditure incurred by or on behalf of a recognised third party as mentioned in section 59(1) is sent to—

(i) the responsible person; or

(ii) any other person with whose authority it is alleged that the expenditure was incurred,

within the period allowed under that provision; and

(b) the responsible person or other person to whom the claim is sent fails or refuses to pay the claim within the period allowed under section 59(2);

and the claim is referred to in this section as “the disputed claim”.

(2) The person by whom the disputed claim is made may bring an action for the disputed claim, and nothing in section 59(2) applies in relation to a sum paid in pursuance of a judgment or order made by a court in the proceedings.

(3) For the purposes of this section subsections (5) and (6) of section 59 apply in relation to an application made by the person mentioned in subsection (1)(b) above for leave to pay the disputed claim as they apply in relation to an application for leave to pay a claim (whether it is disputed or otherwise) which is sent in after the period allowed under section 59(1).

*Financial limits*

**61.** (1) The limit on controlled expenditure incurred by or on behalf of a recognised third party during a regulated period in relation to an election is \$50,000.

Limits on controlled expenditure by third parties

(2) Where during a regulated period controlled expenditure is incurred by or on behalf of a recognised third party in excess of the limit imposed by subsection (1), then—

(a) if the third party is not an individual—

(i) the responsible person is guilty of an offence if he authorised the expenditure to be incurred by or on behalf of the third party and he knew or ought reasonably to have known that the expenditure would be incurred in excess of that limit; and

(ii) the third party is also guilty of an offence;

(b) if the third party is an individual, he is guilty of an offence if he knew or ought reasonably to have known that the expenditure would be incurred in excess of that limit.

(3) Subsection (4) applies if—

(a) during a regulated period controlled expenditure is incurred by or on behalf of a third party in excess of \$5,000; and

(b) the third party is not a recognised third party.

(4) In such a case—

(a) if the third party is not an individual—

(i) a person who authorised the expenditure to be incurred by or on behalf of the third party is guilty of an offence if he knew or ought reasonably to have known that the expenditure would be incurred in excess of that limit; and

(ii) the third party is also guilty of an offence;

(b) if the third party is an individual, he is guilty of an offence if he knew or ought reasonably to have known that the expenditure would be incurred in excess of that limit.

(5) Where—

- (a) during a regulated period controlled expenditure is incurred by or on behalf of a third party; and
- (b) the expenditure is so incurred in pursuance of a plan or other arrangement whereby controlled expenditure is to be incurred by or on behalf of—
  - (i) that third party; and
  - (ii) one or more other third parties,
 respectively in connection with the production or publication of election material which can reasonably be regarded as intended to achieve a common purpose falling within section 52(3),

the expenditure mentioned in paragraph (a) is to be treated for the purposes of this section as having also been incurred, during the period, by or on behalf of the other third party (or, as the case may be, each of the other third parties) mentioned in paragraph (b)(ii).

(6) Subsection (5) applies whether or not any of the third parties in question is a recognised third party.

(7) Where—

- (a) at any time before the beginning of any regulated period any expenses within section 52(2) are incurred by or on behalf of a third party in respect of any property, services or facilities; but
- (b) the property, services or facilities is or are made use of by or on behalf of the third party during the regulated period in circumstances such that, had any expenses been incurred in respect of that use during that period, they would by virtue of section 52(2) have constituted controlled expenditure incurred by or on behalf of the third party during that period,

the appropriate proportion of the expenses mentioned in paragraph (a) shall be treated for the purposes of this section and sections 57 to 60 as controlled expenditure incurred by or on behalf of the third party during that period.

(8) For the purposes of subsection (7) the appropriate proportion of the expenses mentioned in paragraph (a) of that subsection is such proportion of those expenses as is reasonably attributable to the use made of the property, services or facilities as mentioned in paragraph (b).

(9) A person guilty of an offence under this section is liable, on summary conviction, to a fine of \$5,000.

(10) For the purposes of this section and sections 57 to 60—

- (a) a “regulated period” in relation to an election for Members of the House of Assembly is a period of 365 days ending with the date of the poll at the election;



- (b) a reference to controlled expenditure incurred by or on behalf of a recognised third party during a regulated period includes controlled expenditure so incurred during that period at any time before the third party became a recognised third party.

*Donations to recognised third parties*

**62.** Schedule 5 has effect for controlling donations to recognised third parties which are not registered parties.

Control of donations to recognised third parties

*Returns*

**63.** (1) Where—

- (a) during a regulated period controlled expenditure is incurred by or on behalf of a recognised third party; and
- (b) that period ends,

Returns as to controlled expenditure

the responsible person must prepare a return under this section in respect of the controlled expenditure incurred by or on behalf of the third party during that period.

(2) A return under this section must specify the poll for the election (or, as the case may be, the polls for the elections) that took place during the regulated period in question, and must contain—

- (a) a statement of all payments made in respect of controlled expenditure incurred by or on behalf of the third party during that period;
- (b) a statement of all disputed claims (within the meaning of section 60) of which the responsible person is aware;
- (c) a statement of all the unpaid claims (if any) of which the responsible person is aware in respect of which an application has been made, or is about to be made, to the Supreme Court under section 59(5); and
- (d) in a case where the third party either is not a registered party, a statement of relevant donations received by the third party in respect of the election or elections which complies with the requirements of paragraphs 10 and 11 of Schedule 5.

(3) A return under this section must be accompanied by—

- (a) all invoices or receipts relating to the payments mentioned in subsection (2)(a); and
- (b) in the case of any controlled expenditure treated as incurred by the third party by virtue of section 53, any declaration falling to be made with respect to that expenditure in accordance with section 53(7).

(4) If payments or claims falling to be dealt with in a return by virtue of subsection (2) have already been dealt with in an earlier return under this section—

- (a) it is sufficient for the later return to deal with those payments or claims by specifying overall amounts in respect of them; and
- (b) the requirement imposed by subsection (3) does not apply to invoices, receipts or declarations which accompanied the earlier return and are specified as such in the later return.

(5) Subsections (2) to (4) do not apply to controlled expenditure incurred at any time before the third party became a recognised third party, but the return must be accompanied by a declaration made by the responsible person of the total amount of such expenditure incurred at any such time.

(6) The Commission may, by notice published in the Gazette, specify a form of return which may be used for the purposes of this section.

(7) Where subsection (1)(a) applies in relation to a recognised third party and a regulated period—

- (a) the requirements as to the preparation of a return under this section in respect of controlled expenditure falling within subsection (1)(a) has effect in relation to the third party despite the third party ceasing to be a recognised third party at or after the end of the regulated period by virtue of the lapse of the third party's notification under section 55(1); and
- (b) for the purposes of, or in connection with, the discharge of obligations of the responsible person under this section and sections 65 and 66 in relation to any such return, references to the responsible person must be read as references to the person who was the responsible person in relation to the third party immediately before the notification lapsed.

(8) In this section “relevant donation” has the same meaning as in Schedule 5.

Auditor's report  
on return

**64.** (1) Where during any regulated period the controlled expenditure incurred by or on behalf of a recognised third party exceeds \$250,000, a report must be prepared by a qualified auditor on the return prepared under section 63 in respect of that expenditure.

(2) The following provisions, namely—

- (a) section 14(6) and (7); and
- (b) section 15,

apply in relation to the appointment of an auditor to prepare a report under subsection (1) or (as the case may be) an auditor so

appointed as they apply in relation to the appointment of an auditor to carry out an audit under section 14 or (as the case may be) an auditor so appointed.

**65. (1) Where—**

- (a) a return falls to be prepared under section 63 in respect of controlled expenditure incurred by or on behalf of a recognised third party during a regulated period; and
- (b) an auditor's report on it falls to be prepared under section 64(1),

Delivery of  
returns to the  
Commission

the responsible person must deliver the return to the Commission, together with a copy of the auditor's report, within six months of the end of that period.

(2) In the case of any other return falling to be prepared under section 63 in respect of controlled expenditure incurred by or on behalf of a recognised third party during a regulated period, the responsible person must deliver the return to the Commission within three months of the end of that period.

(3) Where, after the date on which a return is delivered to the Commission under this section, leave is given by the Supreme Court under section 59(5) for a claim to be paid, the responsible person must, within seven days after the payment, deliver to the Commission a return of any sums paid in pursuance of the leave accompanied by a copy of the order of the Court giving the leave.

(4) The responsible person in the case of a recognised third party commits an offence if, without reasonable excuse, he—

- (a) fails to comply with the requirements of subsection (1) or (2) in relation to a return or report to which that subsection applies; or
- (b) delivers a return which does not comply with the requirements of section 63(2) or (3); or
- (c) fails to comply with the requirements of subsection (3) in relation to a return under that subsection.

(5) A person guilty of an offence under subsection (4) is liable, on summary conviction—

- (a) to a fine of \$5,000;
- (b) in the case of an offence under paragraph (b), to such fine or to imprisonment for 12 months or to both.

**66. (1)** A return prepared under section 63 in respect of controlled expenditure incurred by or on behalf of a recognised third party during a regulated period must, when delivered to the Commission, be accompanied by a declaration which complies with subsections (2) and (3) and is signed by the responsible person.

Declaration by  
responsible  
person as to  
return under  
section 63

- (2) The declaration must state–
- (a) that the responsible person has examined the return in question;
  - (b) that to the best of his knowledge and belief–
    - (i) it is a complete and correct return as required by law; and
    - (ii) all expenses shown in it as paid have been paid by him or a person authorised by him.
- (3) The declaration must also state, in a case where the third party is not a registered party that–
- (a) all relevant donations recorded in the return as having been accepted by the third party are from permissible donors; and
  - (b) no other relevant donations have been accepted by the third party in respect of the election or elections which took place during the regulated period.
- (4) A person commits an offence if–
- (a) he knowingly or recklessly makes a false declaration under this section; or
  - (b) subsection (1) is contravened at a time when he is the responsible person in the case of the recognised third party to which the return relates.
- (5) A person guilty of an offence under subsection (4) is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.
- (6) In this section “relevant donation” has the same meaning as in Schedule 5.

Public inspection  
of returns under  
section 63

**67.** (1) Where the Commission receives a return under section 63, it must–

- (a) make a copy of the return, and of any documents accompanying it, available for public inspection; and
- (b) keep the copy available for public inspection for the period for which the return or other document is kept by them.

(2) If the return contains a statement of relevant donations in accordance with section 63(2)(d), the Commission must secure that the copy of the statement made available for public inspection does not include, in the case of a donation by an individual, the donor’s address.

(3) At the end of the period of two years beginning with the date when a return or other document mentioned in subsection (1) is received by the Commission–

- (a) it may cause the return or other document to be destroyed; but
- (b) if requested to do so by the responsible person in the case of the third party concerned, it must arrange for the return or other document to be returned to that person.

PART VII

MISCELLANEOUS AND GENERAL

*Independent candidates*

**68.** (1) A person who stands as an independent candidate for election to the House of Assembly (including election as a member for the all Islands district) must, not later than 10 days after the date of the poll at the election submit to the Commission a record of—

Independent candidates

- (a) all money paid or other property transferred to him during the relevant period; and
- (b) the identity of the person who paid the money or transferred the property.

(2) Such a person must, at the same time submit to the Commission a record of all expenditure incurred by him during the relevant period in respect of a matter listed in paragraph 1 of Schedule 4.

(3) The following provisions of this Ordinance apply to an independent candidate as they apply to a registered party, and for the purposes of such application, any reference to a registered party or an officer of a registered party must be construed as a reference to the independent candidate—

- (a) in Part IV, Chapters I and II;
- (b) Part V (subject to subsection (4));
- (c) Part VI.

(4) Section 46 applies to an independent candidate as if for subsections (8) and (9) of that section there were substituted—

“(8) In the case of an independent candidate, the specified amount is—

- (a) in relation to an electoral district which is not the all Islands electoral district (within the meaning of the Elections Ordinance), \$30,000;
- (b) in relation to the all Islands district, \$100,000.”

(5) For the purposes of subsection (1) it is immaterial that the money is paid or other property transferred by way of a loan or other temporary arrangement.

46. (6) “Relevant period” has the same meaning as in section

*Election material*

Details to appear  
on election  
material

**69.** (1) No election material is to be published unless—

- (a) in the case of material which is, or is contained in, a printed document as mentioned in subsection (3), (4) or (5), the requirements of that subsection are complied with; or
- (b) in the case of any other material, any requirements falling to be complied with in relation to the material by virtue of regulations under subsection (6) are complied with.

(2) For the purposes of subsections (3) to (5) the following details are “the relevant details” in the case of any material falling within subsection (1)(a), namely—

- (a) the name and address of the printer of the document;
- (b) the name and address of the promoter of the material; and
- (c) the name and address of any person on whose behalf the material is being published (and who is not the promoter).

(3) Where the material is a document consisting (or consisting principally) of a single side of printed matter, the relevant details must appear on the face of the document.

(4) Where the material is a printed document other than one to which subsection (3) applies, the relevant details must appear either on the first or the last page of the document.

(5) Where the material is an advertisement contained in a newspaper or periodical—

- (a) the name and address of the printer of the newspaper or periodical must appear either on its first or last page; and
- (b) the relevant details specified in subsection (2)(b) and (c) must be included in the advertisement.

(6) The Governor may, after consulting the Commission, by regulations make provision for and in connection with the imposition of requirements as to the inclusion in material falling within subsection (1)(b) of the following details, namely—

- (a) the name and address of the promoter of the material; and
- (b) the name and address of any person on behalf of whom the material is being published (and who is not the promoter).

(7) Regulations under subsection (6) may in particular specify—

- (a) the manner and form in which such details must be included in any such material for the purpose of complying with any such requirement;
- (b) circumstances in which—
  - (i) any such requirement does not have to be complied with by a person of any description specified in the regulations; or
  - (ii) a breach of any such requirement by a person of any description so specified is not to result in the commission of an offence under this section by that person or by a person of any other such description;
- (c) circumstances in which material is, or is not, to be taken for the purposes of the regulations to be published or (as the case may be) published by a person of any description so specified.

(8) Where material falling within subsection (1)(a) is published in contravention of subsection (1), then (subject to subsection (10))—

- (a) the promoter of the material;
- (b) any other person by whom the material is so published; and
- (c) the printer of the document,

are guilty of an offence.

(9) Where material falling within subsection (1)(b) is published in contravention of subsection (1), then (subject to regulations made by virtue of subsection (7)(b) and to subsection (10))—

- (a) the promoter of the material; and
- (b) any other person by whom the material is so published,

are guilty of an offence.

(10) It is a defence for a person charged with an offence under this section to prove—

- (a) that the contravention of subsection (1) arose from circumstances beyond his control; and
- (b) that he took all reasonable steps, and exercised all due diligence, to ensure that that contravention would not arise.

(11) A person guilty of an offence under this section is liable on summary conviction to a fine of \$5,000.

(12) In this section—

“election material” has the meaning given by section 52(3);  
“print” means print by whatever means, and “printer” must be construed accordingly;  
“the promoter”, in relation to election material, means the person causing the material to be published;  
“publish” means make available to the public at large, or any section of the public, in whatever form and by whatever means.

*Travel expenses etc. to vote*

Prohibition on payments to travel etc. to vote

**70.** (1) A person (A) must not, wholly or mainly for the purposes of enabling or assisting another (B) to travel to or be in the Islands for the purpose of voting in an election—

- (a) make any payment;
- (b) make or participate in any arrangement whereby another makes any payment.

(2) For the purposes of subsection (1) it is immaterial whether the payment is made directly to B or to a third person on B’s behalf.

(3) Subsection (1) does not apply if B is a member of A’s close family or A regularly makes provision for B’s maintenance

(4) A person who contravenes subsection (1) is guilty of an offence and is liable on summary conviction to a fine of \$5,000 or to imprisonment for a period of 12 months or to both such fine and imprisonment.

*Enforcement of Ordinance*

Monitoring function and supervisory powers of Commission

**71.** (1) The Commission has the general function of monitoring compliance with—

- (a) the restrictions and other requirements imposed by or by virtue of Parts III to V; and
- (b) the restrictions and other requirements imposed by any other law in relation to—
  - (i) election expenses incurred by or on behalf of candidates at elections; or
  - (ii) donations to such candidates or their agents.

(2) The Commission may by notice require the relevant person in the case of supervised organisation or individual (or former supervised organisation or individual)—

- (a) to produce, for inspection by the Commission or a person authorised by it, such books, documents or other records relating to the income and expenditure of the organisation or individual as the Commission



reasonably requires for the purposes of carrying out its functions; or

- (b) to furnish the Commission, or a person authorised by it, with such information or explanation relating to the income and expenditure of the organisation or individual as the Commission reasonably so requires,

and to do so within such reasonable time as is specified in the notice.

(3) The Commission, or a person authorised by the Commission, may—

- (a) make copies of, or records of information contained in, any books, documents or other records produced under subsection (2)(a);
- (b) make copies or records of any information or explanation furnished under subsection (2)(b).

(4) A person authorised in writing by the Commission may, for the purposes of the carrying out by the Commission of its functions, enter at any reasonable time premises occupied by a supervised organisation or individual and having entered the premises may—

- (a) inspect books, documents or other records relating to the income and expenditure of the organisation or individual; and
- (b) make copies of, or records of information contained in, such books, documents or other records.

(5) Where any such records as are mentioned in subsection (2) or (4) are kept in electronic form, then—

- (a) the power of the Commission under subsection (3) to require records to be produced for inspection includes power to require a copy of the records to be made available for inspection in legible form (and subsection (4)(a) accordingly applies in relation to any copy so made available); and
- (b) the power of a person (“the inspector”) under subsection (4) to inspect such records includes power to require any person on the premises in question to give the inspector such assistance as he may reasonably require to enable him—
  - (i) to inspect and make copies of the records in legible form or to make records of information contained in them; or
  - (ii) to inspect and check the operation of any computer, and any associated apparatus or material, that is or has been in use in connection with the keeping of the records.

(6) A person commits an offence if he fails, without reasonable excuse, to comply with any requirement imposed under this section.

(7) A person commits an offence if he intentionally obstructs a person authorised as mentioned in subsection (4) in the carrying out of that person's functions under that subsection.

(8) Subject to subsection (9), subsection (2) applies in relation to—

- (a) a regulated donee (or former regulated donee); or
- (b) a person who is (or has been) a candidate at an election or the agent for such a candidate,

as it applies to a supervised organisation or individual (or former supervised organisation or individual); and subsections (3), (5) and (6) apply accordingly.

(9) The powers conferred by virtue of subsection (8) may only be exercised by the Commission (or, as the case may be, by a person authorised by them) for or in connection with obtaining—

- (a) such information or explanations relating to the income and expenditure of regulated donees in connection with their political activities as the Commission reasonably requires for the purpose of monitoring compliance on the part of regulated donees with the requirements imposed by or by virtue of Schedule 3; or
- (b) such information or explanations relating to the income and expenditure of candidates within paragraph (b) of that subsection and their agents as the Commission reasonably requires for the purpose of monitoring compliance on the part of such candidates and their agents with restrictions and other requirements falling within subsection (1)(b) above,

as the case may be.

(9) In this section—

“regulated donee” and “political activities”, in relation to a regulated donee, each have the same meaning as in Schedule 3;

“relevant person”, in relation to a supervised organisation or individual, means—

- (a) in the case of an organisation, any person who is or has been the treasurer or another officer of the organisation; and
- (b) in the case of an individual, that individual;

“supervised organisation or individual” means—

- (a) a registered party; or

(b) a recognised third party (within the meaning of Part VI).

72. (1) A person commits an offence if he—

General offences

- (a) alters, suppresses, conceals or destroys; or
- (b) causes or permits the alteration, suppression, concealment or destruction of,

any document or other record relating to the financial affairs or transactions of a supervised organisation or individual which is or is liable to be required to be produced for inspection under section 71(2), and does so with the intention of falsifying the document or record or enabling that organisation or individual to evade any of the provisions of this Ordinance.

(2) Where the relevant person in the case of a supervised organisation, or a person acting on his behalf, requests a person holding an office in any such organisation ("the office-holder") to supply the relevant person with any information which he reasonably requires for the purposes of any provision of this Ordinance, the office-holder commits an offence if—

- (a) without reasonable excuse, he fails to supply the relevant person with that information as soon as is reasonably practicable; or
- (b) in purporting to comply with the request, he knowingly supplies the relevant person with any information which is false in a material particular.

(3) A person commits an offence if, with intent to deceive, he withholds—

- (a) from the relevant person in the case of a supervised organisation; or
- (b) from a supervised individual,

information required by the relevant person or that individual for the purposes of any provision of this Ordinance.

(4) In subsections (1) to (3) any reference to a supervised organisation or individual includes a reference to a former supervised organisation or individual.

(5) Subsections (1) and (3) apply in relation to a person who is (or has been)—

- (a) a candidate at an election; or
- (b) the agent for such a candidate,

as they apply in relation to a supervised individual (or a former supervised individual), except that in their application in relation to such a person a reference to a provision of this Ordinance includes a reference to any other law imposing any restriction or other requirement falling within section 71(1)(b).

(6) A person guilty of an offence under this section is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

(7) In this section—

- (a) “supervised individual” means an individual who is a regulated donee, a recognised third party or a permitted participant;
- (b) “supervised organisation” means—
  - (i) a registered party;
  - (ii) a regulated donee which is a members association; or
  - (iii) a recognised third party other than an individual;
- (c) “relevant person” means a person who is (or has been)—
  - (i) in relation to a registered party, the treasurer of the party;
  - (ii) in relation to a regulated donee which is a members association, the responsible person for the purposes of Schedule 3;
  - (iii) in relation to a recognised third party, the responsible person for the purposes of Part VI;
- (d) “regulated donee” and “members association” have the same meaning as in Schedule 3;
- (e) “recognised third party” has the same meaning as in Part VI.

Civil penalty for failure to deliver documents etc.

**73.** (1) This section applies where—

- (a) the requirements of section 8(4) are not complied with in relation to a notification required to be given by the treasurer of a registered party;
- (b) the requirements of section 16(1) or (2) are not complied with in relation to a statement of accounts, notification or auditor’s report relating to a registered party;
- (c) the requirements of section 35(1) or (2) are not complied with in relation to a donation report relating to a registered party;
- (d) the requirements of section 41(6) are not complied with in relation to a notification required to be given by the treasurer of a registered party;
- (e) the requirements of section 49(1), (2) or (3) are not complied with in relation to a return or auditor’s report relating to a registered party;

- (f) the requirements of section 65(1), (2) or (3) are not complied with in relation to any return or auditor's report relating to a recognised third party (within the meaning of Part IV);
- (g) the requirements of section 68(1) or (2) are not complied with by an independent candidate.

(2) In a case where this section applies—

- (a) the relevant person is liable to a civil penalty under this section; and
- (b) the civil penalty is in addition to any criminal liability of any person under any other provision of this Ordinance.

(3) The amount of the penalty is to be determined by reference to the length of the period between—

- (a) the end of the period within which—
  - (i) the notification mentioned in subsection (1)(a) or (d) was required to be given to the Commission; or
  - (ii) the document mentioned in subsection (1)(b), (c), (e), (f) or (g) was required to be delivered to them,

as the case may be; and

- (b) the day on which the requirements are complied with,

and is to be so determined as follows:—

| <b>Length of period</b>                        | <b>Penalty</b> |
|--|----------------|
| Not more than 3 months.                        | \$500          |
| More than 3 months but not more than 6 months. | \$1,000        |
| More than 6 months but less than 12 months.    | \$2,000        |

(4) If the requirements are not complied with by the end of the period of 12 months after the end of the period referred to in subsection (3)(a), a penalty of \$5,000 is payable—

- (a) in respect of that period of 12 months; and
- (b) in respect of each subsequent period of 12 months during any part of which the requirements are not complied with.

(5) A penalty imposed by this section—

- (a) is recoverable in proceedings brought by the Commission as a debt due to it; and

(b) once so recovered, must be paid by it into the Consolidated Fund.

(6) Where the relevant person is an unincorporated association, any such penalty is to be paid out of the funds of the association.

(7) In the application of this section in relation to any such document as is mentioned in subsection (1)(b), subsection (3)(a) must be read as referring to the end of the relevant period within the meaning of section 18.

(8) For the purposes of this section “the relevant person” is—

- (a) in a case within subsection (1)(a) to (e), the registered party concerned;
- (b) in a case within subsection (1)(f), the recognised third party concerned; and
- (c) in a case within subsection (1)(g), the independent candidate.

*Inspection of registers etc.*

Inspection of  
Commission’s  
registers etc

**74.** (1) This section applies to a register kept by the Commission under—

- (a) section 3;
- (b) section 37; or
- (c) section 56.

(2) The Commission must make a copy of the register available for public inspection during ordinary office hours, either at the Commission’s offices or at some convenient place appointed by it.

(3) The Commission may make other arrangements for members of the public to have access to the contents of the register.

(4) If requested to do so by any person, the Commission must supply him with a copy of the register or any part of it.

(5) The Commission may charge such reasonable fee as it determines in respect of—

- (a) inspection or access allowed under subsection (2) or (3); or
- (b) a copy supplied under subsection (4).

(6) Subsections (2) to (5) apply in relation to a document a copy of which the Commission are for the time being required to make available for public inspection by virtue of—

- (a) section 17;
- (b) section 51; or

(c) section 67,

as they apply in relation to any register within subsection (1).

(7) Where a register within subsection (1) or a document within subsection (6) is held by the Commission in electronic form, a copy—

(a) made available for public inspection under subsection (2); or

(b) supplied under subsection (4),

must be made available, or (as the case may be) supplied, in a legible form.

*Offences: supplementary provision*

**75.** (1) If an offence under this Ordinance committed by a body corporate is proved to have been committed with the consent or connivance of, or to be attributable to any neglect on the part of—

Offences  
committed by  
bodies corporate

(a) a director, manager, secretary or other similar officer of the body corporate; or

(b) a person who was purporting to act in any such capacity,

he, as well as the body corporate, is guilty of the offence and is liable to be proceeded against and punished accordingly.

(2) If the affairs of a body corporate are managed by its members, subsection (1) applies in relation to the acts and defaults of a member in connection with his functions of management as if he were a director of the body corporate.

**76.** (1) Proceedings for an offence alleged to have been committed under this Ordinance by an unincorporated association must be brought against the association in its own name (and not in that of any of its members) and, for the purposes of any such proceedings, any rules of court relating to the service of documents have effect as if the association were a corporation.

Offences  
committed by  
unincorporated  
associations

(2) A fine imposed on an unincorporated association on its conviction of an offence under this Ordinance is to be paid out of the funds of the association.

(3) Where a partnership is guilty of an offence under this Ordinance and the offence is proved to have been committed with the consent or connivance of, or to be attributable to any neglect on the part of, a partner, he as well as the partnership is guilty of the offence and be liable to be proceeded against and punished accordingly.

(4) Where any other unincorporated association is guilty of an offence under this Ordinance and the offence is proved to have been committed with the consent or connivance of, or to be attributable to neglect on the part of—

(a) an officer of the association; or

- (b) a member of the committee or other similar governing body of the association,

he, as well as the association, is guilty of that offence and is liable to be proceeded against and punished accordingly.

Duty of court to report convictions to Commission

**77.** The court by or before which a person is convicted of—

- (a) an offence under this Ordinance; or
- (b) an offence committed in connection with an election,

must notify the Commission of his conviction as soon as is practicable.

Disqualification from standing for election

**78.** (1) This section applies to a person who is convicted of an offence under this Ordinance.

(2) A person to whom this section applies, in addition to any other punishment, is, during the period of 8 years from the date of the conviction —

- (a) disqualified for being registered as an elector;
- (b) not entitled to vote at an election; and
- (c) disqualified for being a member of the House of Assembly.

(3) If a person appeals against his conviction for the offence subsection (2) continues to have effect until the appeal is determined.

(4) Unless the conviction is quashed, subsection (2) has effect and the period of 8 years must be counted from—

- (a) the date the appeal is determined; or
- (b) if the Court which hears the appeal so directs, the date of conviction.

#### *Supplementary*

Orders and regulations

**79.** (1) A power of the Governor to make an order or regulations under this Ordinance is to be exercised by publishing the order or regulations in the Gazette.

(2) An order or regulations made by the Governor under this Ordinance may—

- (a) contain such consequential, incidental, supplementary or transitional provisions or savings as the Governor thinks appropriate; and
- (b) make different provision for different purposes.

Documents for purposes of the Ordinance

**80.** (1) An application, notice or notification required or authorised to be made or given under this Ordinance must be in writing.



(2) A document required or authorised to be given or sent under this Ordinance may be sent by post or by electronic means.

(3) A document sent by electronic means must be capable of being reproduced in legible form.

**81.** (1) This section has effect for the purposes of the provisions of this Ordinance relating to donations.

Interpretation:  
donations

(2) Where a provision of this Ordinance refers to a donation for the purpose of meeting a particular kind of expenses incurred by or on behalf of a person of a particular description—

(a) the reference includes a reference to a donation for the purpose of securing that such expenses are not so incurred; and

(b) a donation is taken to be a donation for either of those purposes if, having regard to all the circumstances, it must be reasonably assumed to be such a donation.

(3) Subsections (4) and (5) apply to any provision of this Ordinance which provides, in relation to a person of a particular description ("the donee"), that money spent (otherwise than by or on behalf of the donee) in paying any expenses incurred directly or indirectly by the donee is to constitute a donation to the donee.

(4) The reference in any such provision to money so spent is a reference to money so spent by a person, other than the donee, out of his own resources (with no right to reimbursement out of the resources of the donee).

(5) Where by virtue of any such provision an amount of money so spent constitutes a donation to the donee, the donee must be treated as receiving an equivalent amount on the date on which the money is paid to the creditor in respect of the expenses in question.

(6) For the purposes of this Ordinance it is immaterial whether a donation received by a registered party or a person of any other description is so received in the Turks and Caicos Islands or elsewhere.

**82.** (1) The Governor, after consultation with the Commission, may issue guidance as to—

Guidance

(a) circumstances in which a loan or other transaction is to be regarded as having been or not having been on commercial terms;

(b) the steps to be taken for the purpose of verifying whether a donor is a permissible donor for the purposes of section 24.

(2) In any question as to whether—

(a) a loan or other transaction was on commercial terms; or

(b) a donor is a permissible donor,  
the court must take into account whether the guidance was adhered to.

Electronic  
submission of  
documents, etc

**83.** The Governor, after consultation with the Commission, may, by order, make such provision as he thinks appropriate for the submission or delivery of any document required or enable to be delivered under this Ordinance to be delivered by such electronic means and in such form as the Governor may prescribe.

## SCHEDULE 1

### APPLICATIONS UNDER PART II

#### PART I

##### APPLICATION FOR REGISTRATION

1. (1) Paragraphs 2 to 7 must be complied with in relation to an application under section 6 Introductory
- (2) Such an application must be accompanied by any fee prescribed by order made by the Governor.
- (3) In the following provisions of this Part of this Schedule “an application” means an application under section 6.
2. (1) An application for registration must specify a name to be the party’s registered name. Names
- (2) If a name to be registered in that register is in a language other than English, the application must include an English translation.
3. An application must specify— Headquarters
- (a) the address of the party’s headquarters; or
- (b) if the party has no headquarters, an address to which communications to the party may be sent.
4. (1) An application must give the name and home address of each of the following— Registered officers
- (a) a person to be registered as the party’s leader;
- (b) a person to be registered as the party’s treasurer.
- (2) If the application is for the party to be registered as a party with a campaigns officer, the application must also give the name and home address of a person to be registered as the party’s campaigns officer.
- (3) If the person to be registered as the party’s leader is (as mentioned in section 5(3)) the leader of the party for some particular purpose, the application must specify that purpose.
- (4) If one person is named in an application as leader treasurer, the application must also give the name and home address of the holder of some other specified office in the party.
5. (1) An application must be accompanied by— Party organisation
- (a) a copy of the party’s constitution (within the meaning of section 7); and

(b) a draft of the scheme which the party proposes to adopt for the purposes of that section if approved by the Commission under that section.

Additional information

6. An application must include any other information prescribed by regulations made by the Governor.

Signature

7. (1) An application must be signed—  
(a) by the proposed registered leader;  
(b) by the proposed registered treasurer; and  
(c) (if the application is for the party to be registered as a party with a campaigns officer) by the proposed registered campaigns officer,

and must include a declaration by each person signing the application that he is authorised to sign it on behalf of the party.

(2) An application may be signed by the same person in his capacity as proposed registered leader and in his capacity as proposed registered treasurer or as proposed registered campaigns officer, but in that case it must be apparent from the application that he is signing it in both of those capacities.

## PART II

### APPLICATION FOR ALTERATION OF ENTRY

Introductory

8. (1) Paragraph 9 and (if applicable) paragraph 10 must be complied with in relation to an application under section 11.

(2) Such an application must be accompanied by any fee prescribed by order made by the Governor.

(3) In paragraphs 9 and 10 “an application” means an application under section 11.

Signature

9. (1) Subject to sub-paragraph (3), an application must be signed by the responsible officers of the party.

(2) For the purposes of this paragraph “the responsible officers” are—

(a) the registered leader;  
(b) the registered treasurer;  
(c) where the leader and the treasurer are the same person, any other registered officer.

(3) If any responsible officer is unable to sign an application—

(a) the holder of some other office in the party may sign in his place; and  
(b) the application must include a statement of the reason why the responsible officer is unable to sign

and a declaration that the holder of the other office is authorised to sign in his place.

**10.** If an application is for the addition of a statement that the party is registered as a party with a campaigns officer, the application must—

Details of campaigns officer

- (a) give the name and home address of the person who is to be registered as the party's campaigns officer; and
- (b) be accompanied by a declaration of acceptance of office signed by that person.

### PART III

#### NOTIFICATION OF REPLACEMENT OFFICER

**11.** (1) Paragraphs 12 and 13 must be complied with in relation to a notification under section 12(3)(a).

Introductory

(2) In paragraphs 12 and 13 "a notification" means a notification under section 12(3)(a).

**12.** (1) If as a result of a notification one person will be registered as leader and treasurer, the application must request the addition of the name of the holder of some other specified office in the party.

Details of replacement etc

(2) If a notification requests—

- (a) the substitution of the name of a leader, treasurer or other officer; or
- (b) an addition in accordance with sub-paragraph (1),

the application must give the home address of the person whose name is to be substituted or added.

**13.** (1) Subject to sub-paragraph (3), a notification must be signed by—

Signature

- (a) each person (other than the person to be registered in pursuance of the application) who is one of the responsible officers of the party; and
- (b) the person who is to be so registered.

(2) For the purposes of this paragraph "the responsible officers" has the same meaning as in paragraph 9.

(3) If any such person as is mentioned in sub-paragraph (1)(a) is unable to sign a notification—

- (a) the holder of some other office in the party may sign in his place; and
- (b) the application must include a statement of the reason why the person in question is unable to sign

and a declaration that the holder of the other office is authorised to sign in his place.

#### PART IV

##### APPLICATION FOR REMOVAL OF ENTRY

Signature

**14.** Paragraph 9 above applies in relation to an application under section 14 as it applies in relation to an application under section 11.

#### SCHEDULE 2

##### DETAILS TO BE GIVEN IN DONATION REPORTS

Preliminary

**1.** In this Schedule—

- (a) “bi-annual report” means a report required to be prepared by virtue of section 38;
- (b) “weekly report” means a report required to be prepared by virtue of section 40;

and “recordable donation”, in relation to a bi-annual or weekly report, means a donation required to be recorded in that report.

Identity of donors: bi-annual reports

**2.** (1) In relation to each recordable donation (other than one to which paragraph 6 or 7 applies) a bi-annual report must give the following information—

- (a) the information required by whichever of sub-paragraphs (2) to (10) below applies to the donation; and
- (b) except in the case of a donation within sub-paragraph (9), such other information as may be required by regulations made by the Governor after consulting the Commission.

(2) If the donor is an individual the report must give his full name and—

- (a) if his address is, at the date of receipt of the donation, shown in the Register of Electors, that address; and
- (b) otherwise, his home address (whether in the Turks and Caicos Islands or elsewhere).

(3) Sub-paragraph (2) does not apply in the case of a donation in the form of a bequest, and in such a case the report must state that the donation was received in pursuance of a bequest and give—

- (a) the full name of the person who made the bequest; and
- (b) his address at the time of his death or, if he was not then registered in the Register of Electors at that

address, the last address at which he was so registered during the period of five years ending with the date of his death.

(4) In the case of a company falling within section 24(2)(d) the report must give—

- (a) the company's registered name;
- (b) the address of its registered office; and
- (c) the number with which it is registered.

(5) In the case of a registered party the report must give—

- (a) the party's registered name; and
- (b) the address of its registered headquarters.

(6) In the case of a trade union falling within section 24(2)(f) the report must give—

- (a) the name of the union; and
- (b) the address of its head or main office.

(7) In the case of a limited partnership within section 24(2)(g), the report must give—

- (a) the partnership's registered name; and
- (b) the address of its registered office.

(8) In the case of a donation to which section 25(2) applies, the report must give the full name and address of the donor.

**3.** In relation to each recordable donation a weekly report must give all such details of the name and address of the donor as are for the time being known to the party.

Identity of donors: weekly reports

**4.** (1) In relation to each recordable donation a bi-annual or weekly report must give the following details about the donation.

Value of donation

(2) If the donation was a donation of money (in cash or otherwise) the report must give the amount of the donation.

(3) Otherwise the report must give details of the nature of the donation and its value as determined in accordance with section 23.

**5.** (1) In relation to each recordable donation a bi-annual or weekly report must give the relevant date for the donation.

Circumstances in which donation made

(2) In the case of a donation to which section 25(2) applies, the report must in addition give—

- (a) the date or dates on or between which the visit to which the donation relates took place; and
- (b) the destination and purpose of the visit.

(3) For the purposes of this paragraph as it applies to a bi-annual report, the relevant date for a donation is the date when the donation was received.

(4) For the purposes of this paragraph as it applies to a weekly report, the relevant date for a donation is the date when the donation was received by the party as mentioned in section 33(3).

Donations from impermissible donors

6. In relation to each recordable donation to which section 24(1)(a) applies a bi-annual report must—

- (a) give the name and address of the donor; and
- (b) give the date when, and the manner in which, the donation was dealt with in accordance with section 26(3)(a).

Donations from unidentifiable donors

7. In relation to each recordable donation to which section 24(1)(c) applies a bi-annual report must give—

- (a) details of the manner in which it was made;
- (b) details of any element of deception or concealment employed by the donor of which the registered party or any accounting unit of the party became aware and the means by which it was revealed; and
- (c) the date when, and the manner in which, the donation was dealt with in accordance with section 26(3)(b).

Other details

8. A bi-annual or weekly report must give such other information (if any) as is required by regulations made by the Governor.

### SCHEDULE 3

#### CONTROL OF DONATIONS TO INDIVIDUALS AND MEMBERS ASSOCIATIONS

#### PART I

#### INTRODUCTORY

Operation and interpretation of Schedule

1. (1) This Schedule has effect for controlling donations to—

- (a) members of registered parties;
- (b) members associations; and
- (c) holders of relevant elective offices.

(2) The following provisions have effect for the purposes of this Schedule.

(3) “Controlled donation”—

- (a) in relation to a member of a registered party, means a donation received by that person which is—
  - (i) offered to him; or
  - (ii) where it has been accepted, retained by him,



for his use or benefit in connection with any of his political activities as a member of the party;

(b) in relation to a members association, means a donation received by the association which is—

(i) offered to the association; or

where it has been accepted, retained by the association,

for its use or benefit in connection with any of its political activities;

(c) in relation to a holder of a relevant elective office, means a donation received by that person which is—

(i) offered to him; or

(ii) where it has been accepted, retained by him, for his use or benefit (as the holder of such an office) in connection with any of his political activities.

(4) For the purposes of this Schedule the political activities of a party member or (as the case may be) of a members association include, in particular—

(a) promoting or procuring the election of any person to any position in, or to any committee of, the party in question;

(b) promoting or procuring the selection of any person as the party's candidate for election to a relevant elective office; and

(c) promoting or developing policies with a view to their adoption by the party;

and in the application of paragraph (a) or (b) to a party member the reference to any person includes that member.

(5) "Donation" shall be construed in accordance with paragraphs 2 to 4; and (in the absence of any express indication) a donation shall be taken to have been offered to, or retained by, a person or organisation as mentioned in sub-paragraph (1)(a), (b) or (c) if, having regard to all the circumstances, it must reasonably be assumed to have been so offered or retained.

(6) "Members association" means any organisation whose membership consists wholly or mainly of members of a registered party.

(7) "Regulated donee" means—

(a) a member of a registered party;

(b) a members association; or

(c) the holder of a relevant elective office, whether or not he is a member of a registered party.

(8) “Relevant elective office” means the office of member of the House of Assembly.

(9) “The responsible person”, in relation to a members association, means—

- (a) the treasurer, if there is one; and
- (b) otherwise, the person who is the responsible person by virtue of a notice in force under paragraph 2.

Appointment of responsible person by members association with no treasurer

2. (1) A members association which does not have a treasurer—

- (a) may appoint an individual to be the responsible person in relation to the association by giving notice to the Commission;
- (b) must do so within the period of 30 days beginning with the date on which the association—
  - (i) accepts a controlled donation which is a recordable donation for the purposes of paragraph 12; or
  - (ii) receives a controlled donation falling within paragraph 8(1)(a) or (b),

if a notice under this sub-paragraph is not in force on that date.

(2) A notice under sub-paragraph (1)—

- (a) must be signed on behalf of the members association;
- (b) must contain a statement signed by the individual to be appointed as the responsible person confirming that the individual is willing to be appointed.

(3) A notice under sub-paragraph (1) must state—

- (a) the name and address of the members association;
- (b) the full name of the individual to be appointed as the responsible person;
- (c) the individual's home address in the Turks and Caicos Islands, or (if there is no such home address) the individual's home address elsewhere.

(4) Subject to the following provisions of this paragraph, a notice under sub-paragraph (1) (“the original notice”)—

- (a) is in force as from the date on which it is received by the Commission; but
- (b) lapses at the end of the period of 12 months beginning with that date unless the members association or the responsible person gives the Commission a notice (a “renewal notice”) that they both wish the original notice to remain in force.

(5) A renewal notice—

- (a) has the effect of extending the validity of the original notice for a further 12 months beginning with the time when it would otherwise have lapsed (whether under sub-paragraph (4)(b) or on the expiry of a previous extension under this sub-paragraph);
  - (b) must be received by the Commission during the period of one month ending at that time.
- (6) A renewal notice must either—
  - (a) confirm that all the statements contained in the original notice, as it has effect for the time being, are accurate; or
  - (b) indicate that any statement contained in that notice, as it so has effect, is replaced by some other statement conforming with the relevant provision of sub-paragraph (3).
- (7) A renewal notice must be signed on behalf of the members association and by the responsible person.
- (8) The members association or the responsible person may, at any time after giving the original notice, give the Commission a notice (a “notice of alteration”) indicating that any statement contained in the original notice, as it has effect for the time being, is replaced by some other statement—
  - (a) contained in the notice of alteration; and
  - (b) conforming with the relevant provision of sub-paragraph (3).
- (9) A notice of alteration takes effect on the day on which it is received by the Commission or (if later) on such date as may be specified in the notice.
- (10) A notice of alteration must be signed—
  - (a) on behalf of the members association; and
  - (b) by the responsible person or, in the case of a notice substituting a different individual as the responsible person, by that individual.
- (11) A notice under sub-paragraph (1) that has been in force for at least 12 months ceases to have effect on receipt by the Commission of a notice terminating it (a “notice of termination”)—
  - (a) given by and signed on behalf of the members association; or
  - (b) given and signed by the responsible person.
- (12) On receipt of a notice of termination given by the members association or by the responsible person, the Commission must inform the other party as soon as is reasonably practicable (unless the notice was signed both on behalf of the members association and by the responsible person).

(13) A reference in this paragraph to a notice being signed on behalf of a members association is to the notice being signed by the secretary of the association or by a person who acts in a similar capacity in relation to the association.

Offence of failing to comply with paragraph 2

3. (1) A members association commits an offence if—
- (a) it is subject to the requirement in paragraph 2(1)(b); and
  - (b) without reasonable excuse it fails to comply with the requirement.

(2) A members association which is guilty of an offence under sub-paragraph (1) is liable on summary conviction to a fine of \$5,000.

Donations: general rules

4. (1) “Donation”, in relation to a regulated donee, means (subject to paragraph 6)—

- (a) a gift to the donee of money or other property;
- (b) sponsorship provided in relation to the donee (as defined by paragraph 5);
- (c) money spent (otherwise than by or on behalf of the donee) in paying any expenses incurred directly or indirectly by the donee;
- (d) the provision otherwise than on commercial terms of any property, services or facilities for the use or benefit of the donee (including the services of any person);
- (e) (where the donee is a members association) a subscription or other fee paid for affiliation to, or membership of, the donee.

(2) Where—

- (a) money or other property is transferred to a regulated donee pursuant to a transaction or arrangement involving the provision by or on behalf of the donee of property, services or facilities or other consideration of monetary value; and
- (a) the total value in monetary terms of the consideration so provided by or on behalf of the donee is less than the value of the money or (as the case may be) the market value of the property transferred,

the transfer of the money or property constitutes (subject to sub-paragraph (4)) a gift to the donee for the purposes of sub-paragraph (1)(a).

(3) In determining for the purposes of sub-paragraph (1)(e) whether property, services or facilities provided for the use or benefit of a regulated donee is or are so provided otherwise than on such terms, regard must be had to the total value in monetary

terms of the consideration provided by or on behalf of the donee in respect of the provision of the property, services or facilities.

(4) Where (apart from this sub-paragraph) anything would be a donation both by virtue of sub-paragraph (1)(b) and by virtue of any other provision of this paragraph, sub-paragraph (1)(b) (together with paragraph 5) applies in relation to it to the exclusion of the other provision of this paragraph.

(5) Anything given or transferred to an officer, member, trustee or agent of a members association in his capacity as such (and not for his own use or benefit) is to be regarded as given or transferred to the association (and references to donations received by a regulated donee accordingly include, in the case of a members association, donations so given or transferred).

(6) In this paragraph—

(a) a reference to anything being given or transferred to a regulated donee or another person is a reference to its being so given or transferred either directly or indirectly through any third person;

(b) “gift” includes bequest.

**5.** (1) For the purposes of this Schedule sponsorship is provided in relation to a regulated donee if— Sponsorship

(a) money or other property is transferred to the donee or to any person for the benefit of the donee; and

(b) the purpose (or one of the purposes) of the transfer is (or must, having regard to all the circumstances, reasonably be assumed to be)—

(i) to help the donee with meeting, or to meet, to any extent any defined expenses incurred or to be incurred by or on behalf of the donee; or

(ii) to secure that to any extent any such expenses are not so incurred.

(2) In sub-paragraph (1) “defined expenses” means expenses in connection with—

(a) a conference, meeting or other event organised by or on behalf of the donee;

(b) the preparation, production or dissemination of any publication by or on behalf of the donee; or

(c) any study or research organised by or on behalf of the donee.

(3) The following do not, however, constitute sponsorship by virtue of sub-paragraph (1)—

(a) the making of any payment in respect of—

(i) a charge for admission to a conference, meeting or other event; or

(ii) the purchase price of, or any other charge for access to, a publication;

(b) the making of a payment in respect of the inclusion of an advertisement in a publication where the payment is made at the commercial rate payable for the inclusion of such an advertisement in the publication.

(4) The Governor may by order made on the recommendation of the Commission amend sub-paragraph (2) or (3).

(5) In this paragraph “publication” means a publication made available in whatever form and by whatever means (whether or not to the public at large or any section of the public).

Payments, etc.  
not to be  
regarded as  
donations

6. (1) None of the following shall be regarded as a donation—

(a) any facility provided in pursuance of a right conferred on candidates at an election by any enactment;

(b) the provision by any individual of his own services which he provides voluntarily and in his own time;

(c) any interest accruing to a regulated donee in respect of any donation which is dealt with by the donee in accordance with section 26(3)(a) or (b) (as applied by paragraph 10);

(d) money or other property, or any services or facilities, provided out of public funds for the personal security of a regulated donee who is an individual.

(2) No remuneration or allowances paid to the holder of a relevant elective office in his capacity as such is to be regarded as a donation.

(3) There shall also be disregarded a donation which (in accordance with any enactment) falls to be included in a return as to election expenses in respect of a candidate or candidates at a particular election.

Value of  
donations

7. (1) The value of a donation within paragraph 4(1)(a) (other than money) is the market value of the property in question.

(2) If, however, paragraph 4(1)(a) applies by virtue of paragraph 4(2) the value of the donation is the difference between—

(a) the value of the money, or the market value of the property, in question; and

(b) the total value in monetary terms of the consideration provided by or on behalf of the donee.

(3) The value of a donation falling within paragraph 4(1)(b) is the value of the money, or (as the case may be) the market value of the property, transferred as mentioned in paragraph 5(1); and accordingly any value in monetary terms of any benefit conferred on the person providing the sponsorship in question must be disregarded.

(4) The value of a donation within paragraph 4(1)(e) is the amount representing the difference between—

- (a) the total value in monetary terms of the consideration that would have had to be provided by or on behalf of the donee in respect of the provision of the property, services or facilities if the property, services or facilities had been provided on commercial terms; and
- (b) the total value in monetary terms of the consideration (if any) actually so provided by or on behalf of the donee.

(5) If a donation such as is mentioned in sub-paragraph (4) confers an enduring benefit on the donee over a particular period, the value of the donation—

- (a) must be determined at the time when it is made; but
- (b) must be so determined by reference to the total benefit accruing to the donee over that period.

## PART II

### CONTROLS ON DONATIONS

**8.** (1) A controlled donation received by a regulated donee must not be accepted by the donee if—

- (a) the person by whom the donation would be made is not, at the time of its receipt by the donee, a permissible donor; or
- (b) the donee is (whether because the donation is given anonymously or by reason of deception or concealment or otherwise) unable to ascertain the identity of that person.

(2) If a person (“the principal donor”) causes an amount (“the principal donation”) to be received by a regulated donee by way of a donation—

- (a) on behalf of himself and one or more other persons; or
- (b) on behalf of two or more other persons,

then for the purposes of this Schedule each individual contribution by a person within paragraph (a) or (b) must be treated as if it were a separate donation received from that person.

Prohibition on accepting donations from impermissible donors

(3) In relation to each such separate donation, the principal donor must ensure that, at the time when the principal donation is received by the regulated donee, the responsible person is given—

- (a) (except in the case of a donation which the principal donor is treated as making) all such details in respect of the person treated as making the donation as are required by virtue of paragraph 2 of Schedule 2 to be given in respect of the donor of a recordable donation to a registered party; and
- (b) (in any case) all such details in respect of the donation as are required by virtue of paragraph 4 of Schedule 2 to be given in respect of a recordable donation to a registered party.

(4) If a person (“the agent”) causes an amount to be received by a regulated donee by way of a donation on behalf of another person (“the donor”), the agent must ensure that, at the time when the donation is received by the regulated donee, the responsible person is given all such details in respect of the donor as are required by virtue of paragraph 2 of Schedule 2 to be given in respect of the donor of a recordable donation to a registered party.

(5) A person commits an offence if, without reasonable excuse, he fails to comply with sub-paragraph (3) or (4).

(6) A person guilty of an offence under sub-paragraph (5) is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

Payments etc.  
which are (or are  
not) to be treated  
as donations by  
permissible  
donors

**9.** (1) The following provisions have effect for the purposes of this Schedule.

(2) A payment out of public funds received by a regulated donee which is a members association, for its use and benefit in connection with any of its political activities, is to be regarded as a controlled donation received by the association from a permissible donor.

(3) A donation received by a regulated donee is (if it would not otherwise fall to be so regarded) to be regarded as a controlled donation received by the donee from a permissible donor if and to the extent that—

- (a) the purpose of the donation is to meet qualifying costs incurred or to be incurred in connection with any visit—
  - (i) by the donee in connection with any of the donee’s political activities; or
  - (ii) in the case of a members association, by any member or officer of the association in connection with any of its political activities,

to a country or territory outside the Turks and Caicos Islands, and



(b) the amount of the donation does not exceed a reasonable amount in respect of such costs.

(4) In sub-paragraph (3) “qualifying costs”, in relation to the donee or (as the case may be) any member or officer of the donee, means costs relating to that person in respect of—

(a) travelling between the Turks and Caicos Islands and the country or territory in question; or

(b) travelling, accommodation or subsistence while within that country or territory.

(6) But a controlled donation received by a regulated donee from a trustee of any property (in his capacity as such) which is not a controlled donation transmitted by the trustee to the donee on behalf of beneficiaries under the trust who are—

(a) persons who at the time of its receipt by the donee are permissible donors falling within section 24(2); or

(b) the members of an unincorporated association which at that time is a permissible donor,

is to be regarded as a controlled donation received by the donee from a person who is not a permissible donor.

**10.** (1) Sections 26 to 29 apply for the purposes of this Schedule in relation to a regulated donee and any controlled donation received by a regulated donee as they apply for the purposes of this Part in relation to a registered party and any donation received by a registered party.

Acceptance or return of donations

(2) In its application in accordance with sub-paragraph (1), section 26(4) and (6) each have effect as if the reference to the treasurer of the party were construed—

(a) in relation to a regulated donee other than a members association, as a reference to the donee; and

(b) in relation to a members association, as a reference to the responsible person.

**11.** Section 30 applies for the purposes of this Schedule as if—

Evasion of restrictions on donations

(a) a reference to donations were to controlled donations;

(b) a reference to a registered party were to a regulated donee; and

(c) a reference to the treasurer of such a party were construed as mentioned in paragraph 10(2)(a) or (b).

## PART III

### REPORTING OF DONATIONS BY REGULATED DONEES

Donation reports: donations from permissible donors

- 12. (1)** A regulated donee must—
- (a) prepare a report under this paragraph in respect of each controlled donation accepted by the donee; and
  - (b) deliver the report to the Commission within the period of 30 days beginning with the date of acceptance of the donation.
- (2) Each report prepared by virtue of sub-paragraph (1) must—
- (a) give the name and address of the donee; and
  - (b) if he is the holder of a relevant elective office, specify the office in question.
- (3) Each such report must also give—
- (a) such information as is required to be given, in the case of a report prepared by virtue of section 31 by virtue of paragraphs 2 and 4 of Schedule 2;
  - (b) the date when the donation was accepted by the donee; and
  - (c) such other information as is required by regulations made by the Commission.
- (4) In the application of paragraphs 2 and 4 of Schedule 2 in accordance with sub-paragraph (3) above—
- (a) a reference to a recordable donation within the meaning of that Schedule is to be construed as a reference to a controlled donation accepted as mentioned in sub-paragraph (1);
  - (b) a reference to section 25(1) or (2) is to be construed as a reference to paragraph 9(2) or (3) respectively; and
  - (c) a reference to section 29 is to be construed as a reference to paragraph 7 above.

Donation reports: donations from impermissible or unidentifiable donors

- 12. (1)** A regulated donee must—
- (a) prepare a report under this paragraph in respect of each donation received by the donee and falling within paragraph 8(1)(a) or (b); and
  - (b) deliver the report to the Commission within the period of 30 days beginning with the date when the donation was dealt with in accordance with section 26(3)(a) or (b).
- (2) Each such report must—

- (a) give the name and address of the donee; and
- (b) if he is the holder of a relevant elective office, specify the office in question.

(3) Each such report in respect of a donation falling within paragraph 8(1)(a) must also give—

- (a) the name and address of the donor;
- (b) the amount of the donation (if a donation of money, in cash or otherwise) or (in any other case) the nature of the donation and its value as determined in accordance with paragraph 7;
- (c) the date when the donation was received and the date when, and the manner in which, it was dealt with in accordance with section 26(3)(a); and
- (d) such other information as is required by regulations made by the Governor.

(4) Each such report in respect of a donation falling within paragraph 8(1)(b) must also give—

- (a) details of the manner in which it was made;
- (b) the amount of the donation (if a donation of money, in cash or otherwise) or (in any other case) the nature of the donation and its value as determined in accordance with paragraph 7;
- (c) the date when the donation was received, and the date when, and the manner in which, it was dealt with in accordance with section 26(3)(b); and
- (d) such other information as is required by regulations made by the Governor.

**14.** (1) Where a report required to be delivered to the Commission under paragraph 12(1) or 13(1) is, without reasonable excuse not delivered by the end of the period of 30 days mentioned in paragraph 12(2) or 13(1)—

Offence of failing to deliver donation report

- (a) in the case of a regulated donee other than a members association, the regulated donee is guilty of an offence;
- (b) in the case of a members association, the association and the responsible person are guilty of an offence.

(2) If such a report is delivered to the Commission which, without reasonable excuse, does not comply with any requirements of paragraph 12 or 13 as regards the information to be given in such a report—

- (a) in the case of a regulated donee other than a members association, the regulated donee is guilty of an offence;

(b) in the case of a members association, the association and the responsible person are guilty of an offence.

(3) An individual guilty of an offence—

(a) under sub-paragraph (1), is liable on summary conviction to a fine of \$5,000;

(b) under sub-paragraph (2) is liable on summary conviction to a fine of \$5,000 or to imprisonment for 12 months or both.

(4) A members association guilty of an offence under sub-paragraph (1) or (2) is liable, on summary conviction, to a fine of \$5,000.

(5) If the Supreme Court is satisfied, on an application made by the Commission, that a failure to comply with any such requirements in relation to a donation to the regulated donee was attributable to an intention on the part of any person to conceal the existence or true amount of the donation, the court may order the forfeiture by the donee of an amount equal to the value of the donation.

(6) The following provisions, namely—

(a) subsections (3) and (4) of section 28; and

(b) section 29,

apply for the purposes, or in connection with the operation, of sub-paragraph (5) in relation to a regulated donee as they apply for the purposes, or in connection with the operation, of section 28 in relation to a registered party.

Declaration in  
donation report

**15.** (1) Each report under paragraph 12 or 13 must, when delivered to the Commission, be accompanied by a declaration made by—

(a) the regulated donee; or

(b) (if a members association) the responsible person,

which complies with sub-paragraph (2) or (3).

(2) In the case of a report under paragraph 12, the declaration must state that, to the best of the declarant's knowledge and belief, any donation recorded in the report as having been accepted by the donee was from a permissible donor.

(3) In the case of a report under paragraph 13, the declaration must state that, to the best of the declarant's knowledge and belief, the donation recorded in the report as having been received by the donee, or a payment of an equivalent amount, has been returned to the donor or otherwise dealt with in accordance with the provisions of Chapter II of Part IV of this Ordinance.

(4) A person commits an offence if he knowingly or recklessly makes a false declaration under this paragraph.

(5) A person guilty of an offence under sub-paragraph (4) is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

#### PART V

#### REGISTER OF DONATIONS

**16.** (1) Section 37 applies in relation to donations reported to the Commission under this Schedule (“relevant donations”) as it applies to donations reported to it under Chapter III of Part IV of this Ordinance.

Register of recordable donations

(2) But in its application in accordance with sub-paragraph (1), subsection (2) of section 37 has effect in relation to a relevant donation as if (instead of requiring the register to contain the details mentioned in paragraphs (a) to (c) of that subsection) it required the register to contain such details as have been given in relation to the donation in pursuance of paragraph 12(3), 12(4), 13(2), 13(3) or 13(4).

### SCHEDULE 4

#### CAMPAIGN EXPENDITURE: QUALIFYING EXPENSES

#### PART I

#### QUALIFYING EXPENSES

**1.** For the purposes of section 39(2) the expenses falling within this Part of this Schedule are expenses incurred in respect of any of the matters set out in the following list.

Expenses qualifying where incurred for election purposes

#### LIST OF MATTERS

(1) Party political broadcasts.

Expenses in respect of such broadcasts include agency fees, design costs and other costs in connection with preparing or producing such broadcasts.

(2) Advertising of any nature (whatever the medium used).

Expenses in respect of such advertising include agency fees, design costs and other costs in connection with preparing, producing, distributing or otherwise disseminating such advertising or anything incorporating such advertising and intended to be distributed for the purpose of disseminating it.

(3) Unsolicited material addressed to electors (whether addressed to them by name or intended for delivery to households within any particular area or areas).

Expenses in respect of such material include design costs and other costs in connection with preparing, producing or distributing such material (including the cost of postage).

(4) A manifesto or other document setting out the party's policies.

Expenses in respect of such a document include design costs and other costs in connection with preparing or producing or distributing or otherwise disseminating any such document.

(5) Market research or canvassing conducted for the purpose of ascertaining polling intentions.

(6) The provision of services or facilities in connection with press conferences or other dealings with the media.

(7) Transport (by any means) of persons to any place or places with a view to obtaining publicity in connection with an election campaign.

Expenses in respect of the transport of such persons include the costs of hiring a particular means of transport for the whole or part of the period during which the election campaign is being conducted.

(8) Rallies and other events, including public meetings (but not annual or other party conferences) organised so as to obtain publicity in connection with an election campaign or for other purposes connected with an election campaign.

Expenses in respect of such events include costs incurred in connection with the attendance of persons at such events, the hire of premises for the purposes of such events or the provision of goods, services or facilities at them.

(9) Temporary election staff.

Expenses in respect of persons employed or otherwise engaged by a party to carry out functions wholly or mainly related to an election.

Exclusions

2. Nothing in paragraph 1 is to be taken as extending to—

- (a) expenses in respect of newsletters or similar publications issued by or on behalf of the party with a view to giving electors in a particular electoral area information about the opinions or activities of, or other personal information relating to, their elected representatives or existing or prospective candidates;
- (b) expenses incurred in respect of unsolicited material addressed to party members;
- (c) expenses in respect of property, services or facilities so far as those expenses fall to be met out of public funds;

- (d) expenses incurred in respect of the remuneration or allowances payable to a member of the staff of the party (not being a person within paragraph 1(9)); or
- (e) expenses incurred in respect of an individual who is not a candidate by way of travelling expenses (by any means of transport) or in providing for his accommodation or other personal needs to the extent that the expenses are paid by the individual from his own resources and are not reimbursed to him.

PART II

SUPPLEMENTAL

3. The Governor, after consultation with the Commission, may prepare, and from time to time revise, a code of practice giving guidance as to the kinds of expenses which do, or do not, fall within Part I of this Schedule.

Guidance by Commission

4. (1) The Governor may by order make such amendments of Part I of this Schedule as he considers appropriate.

Power to amend Part I

(2) The Governor may make such an order either—

- (a) where the order gives effect to a recommendation of the Commission; or
- (b) after consultation with the Commission.

**SCHEDULE 5**

CONTROL OF DONATIONS TO RECOGNISED THIRD PARTIES

PART I

INTRODUCTORY

1. (1) This Schedule has effect for controlling donations to recognised third parties which are not registered parties.

Operation and interpretation of Schedule

(2) The following provisions have effect for the purposes of this Schedule.

(3) “Relevant donation”, in relation to a recognised third party, means a donation to the recognised third party for the purpose of meeting controlled expenditure incurred by or on behalf of the third party.

(4) “Donation” must be construed in accordance with paragraphs 2 to 4.

(5) References to a permissible donor falling within section 24(2) do not include a registered party.

2. (1) “Donation”, in relation to a recognised third party, means (subject to paragraph 4)–

- (i) a gift to the recognised third party of money or other property;
- (ii) sponsorship provided in relation to the recognised third party (as defined by paragraph 3);
- (iii) money spent (otherwise than by or on behalf of the recognised third party) in paying any controlled expenditure incurred by or on behalf of the recognised third party;
- (iv) money lent to the recognised third party otherwise than on commercial terms;
- (v) the provision otherwise than on commercial terms of property, services or facilities for the use or benefit of the recognised third party (including the services of any person); and
- (vi) in the case of a recognised third party, other than an individual, a subscription or other fee paid for affiliation to, or membership of, the third party.

(2) Where–

- (a) any money or other property is transferred to a recognised third party pursuant to a transaction or arrangement involving the provision by or on behalf of the recognised third party of property, services or facilities or other consideration of monetary value; and
- (b) the total value in monetary terms of the consideration so provided by or on behalf of the recognised third party is less than the value of the money or (as the case may be) the market value of the property transferred,

the transfer of the money or property (subject to sub-paragraph (4)) constitutes a gift to the recognised third party for the purposes of sub-paragraph (1)(a).

(3) In determining–

- (a) for the purposes of sub-paragraph (1)(d) whether any money lent to a recognised third party is so lent otherwise than on commercial terms; or
- (b) for the purposes of sub-paragraph (1)(e) whether any property, services or facilities provided for the use or benefit of a recognised third party is or are so provided otherwise than on such terms,

regard must be had to the total value in monetary terms of the consideration provided by or on behalf of the recognised third



party in respect of the loan or the provision of the property, services or facilities.

(4) Where (apart from this sub-paragraph) anything would be a donation both by virtue of sub-paragraph (1)(b) and by virtue of any other provision of this paragraph, sub-paragraph (1)(b) (together with paragraph 3) applies in relation to it to the exclusion of the other provision of this paragraph.

(5) Anything given or transferred to an officer, member, trustee or agent of a recognised third party in his capacity as such (and not for his own use or benefit) is to be regarded as given or transferred to the recognised third party (and references to donations received by a recognised third party accordingly include donations so given or transferred).

(6) In this paragraph—

(a) a reference to anything being given or transferred to a recognised third party includes a reference to its being given or transferred either directly or indirectly through any third person;

(b) “gift” includes bequest.

3. (1) For the purposes of this Schedule sponsorship is provided in relation to a recognised third party if— Sponsorship

(a) money or other property is transferred to the recognised third party or to a person for the benefit of the recognised third party; and

(b) the purpose (or one of the purposes) of the transfer is (or must, having regard to all the circumstances, reasonably be assumed to be)—

(i) to help the recognised third party with meeting, or to meet, to any extent defined expenses incurred or to be incurred by or on behalf of the recognised third party; or

(ii) to secure that to any extent such expenses are not so incurred.

(2) In sub-paragraph (1) "defined expenses" means expenses in connection with—

(a) a conference, meeting or other event organised by or on behalf of the recognised third party;

(b) the preparation, production or dissemination of any publication by or on behalf of the recognised third party; or

(c) any study or research organised by or on behalf of the recognised third party.

(3) The following do not, however, constitute sponsorship by virtue of sub-paragraph (1)—

(a) making a payment in respect of—

- (i) a charge for admission to a conference, meeting or other event; or
- (ii) the purchase price of, or any other charge for access to, a publication;
- (b) making a payment in respect of the inclusion of an advertisement in a publication where the payment is made at the commercial rate payable for the inclusion of such an advertisement in such publication.

(4) The Governor may by order made on the recommendation of the Commission amend sub-paragraph (2) or (3).

(5) In this paragraph “publication” means a publication made available in whatever form and by whatever means (whether or not to the public at large or a section of the public).

Payments etc not to be regarded as donations

4. (1) None of the following is regarded as a donation—

- (a) the provision by an individual of his own services which he provides voluntarily in his own time and free of charge;
- (b) interest accruing to a recognised third party in respect of any donation which is dealt with by the responsible person in accordance with section 33(3)(a) or (b) (as applied by paragraph 7).

(2) A donation whose value (as determined in accordance with paragraph 5) is not more than \$200 is to be disregarded.

Value of donations

5 (1) The value of a donation within paragraph 2(1)(a) (other than money) is the market value of the property in question.

(2) Where, however, paragraph 2(1)(a) applies by virtue of paragraph 2(2), the value of the donation is the difference between—

- (a) the value of the money, or the market value of the property, in question; and
- (b) the total value in monetary terms of the consideration provided by or on behalf of the recognised third party.

(3) The value of a donation within paragraph 2(1)(b) is the value of the money, or (as the case may be) the market value of the property, transferred as mentioned in paragraph 3(1); and accordingly any value in monetary terms of any benefit conferred on the person providing the sponsorship in question is disregarded.

(4) The value of a donation within paragraph 2(1)(d) or (e) is the amount representing the difference between—

- (a) the total value in monetary terms of the consideration that would have had to be provided by or on behalf of the recognised third party in

respect of the loan or the provision of the property, services or facilities if–

- (i) the loan had been made; or
- (ii) the property, services or facilities had been provided,

on commercial terms, and

- (b) the total value in monetary terms of the consideration (if any) actually so provided by or on behalf of the recognised third party.

(5) Where a donation such as is mentioned in subparagraph (4) confers an enduring benefit on the donee over a particular period, the value of the donation–

- (a) is determined at the time when it is made; but
- (b) is so determined by reference to the total benefit accruing to the donee over that period.

## PART II

### CONTROLS ON DONATIONS

6. (1) A relevant donation received by a recognised third party must not be accepted if–

- (a) the person by whom the donation would be made is not, at the time of its receipt by the recognised third party, a permissible donor within section 30(2); or
- (b) the recognised third party is (whether because the donation is given anonymously or by reason of any deception or concealment or otherwise) unable to ascertain the identity of the person offering the donation.

Prohibition on accepting donations from impermissible donors

(2) But, for the purposes of this Schedule, a relevant donation received by a recognised third party from a trustee of any property (in his capacity as such) which is not a relevant donation transmitted by the trustee to the recognised third party on behalf of beneficiaries under the trust who are–

- (a) persons who at the time of its receipt by the recognised third party are permissible donors falling within section 24(2); or
- (b) the members of an unincorporated association which at that time is such a permissible donor,

is regarded as a relevant donation received by the recognised third party from a person who is not such a permissible donor.

(4) Where a person (“the principal donor”) causes an amount (“the principal donation”) to be received by a recognised third party by way of a relevant donation–

- (a) on behalf of himself and one or more other persons;  
or
- (b) on behalf of two or more other persons,

then for the purposes of this Schedule each individual contribution by a person within paragraph (a) or (b) of more than \$200 is treated as if it were a separate donation received from that person.

(5) In relation to each such separate donation, the principal donor must ensure that, at the time when the principal donation is received by the recognised third party, the responsible person is given—

- (a) (except in the case of a donation which the principal donor is treated as making) all such details in respect of the person treated as making the donation as are required by virtue of paragraph 10(1)(c) to be given in respect of the donor of a donation to which that paragraph applies; and
- (b) (in any case) all such details in respect of the donation as are required by virtue of paragraph 10(1)(a).

(6) Where—

- (a) any person (“the agent”) causes an amount to be received by a recognised third party by way of a donation on behalf of another person (“the donor”); and
- (b) the amount of the donation is more than \$200,

the agent must ensure that, at the time when the donation is received by the recognised third party, the responsible person is given all such details in respect of the donor as are required by virtue of paragraph 10(1)(c) to be given in respect of the donor of a donation to which that paragraph applies.

(7) A person commits an offence if, without reasonable excuse, he fails to comply with sub-paragraph (5) or (6).

(8) A person guilty of an offence under sub-paragraph (7) is liable, on summary conviction, to a fine of \$5,000 or to imprisonment for 12 months or to both.

Acceptance or  
return of  
donations

7. (1) Sections 26 to 29 apply for the purposes of this Schedule in relation to a recognised third party and a relevant donation received by a recognised third party as they apply in relation to a registered party and a donation received by a registered party.

(2) In the application of sections 26 to 29 in accordance with sub-paragraph (1)—

- (a) section 26(2) has effect as if the reference to the particulars relating to a donor which would be required to be included in a donation report by virtue of paragraph 3 of Schedule 2 (if the donation

were a recordable donation within the meaning of that Schedule) were construed as a reference to the particulars which are required to be included in a return by virtue of paragraph 10(1)(c) (in relation to a donation to which that paragraph applies); and

(b) section 26(4) and (6) each have effect as if any reference to the treasurer of the party were construed as a reference to the responsible person.

8. Section 30 applies for the purposes of this Schedule as if—

Evasion of restrictions on donations

(a) a reference to donations were to relevant donations;

(b) a reference to a registered party were a reference to a recognised third party; and

(c) a reference to the treasurer of a registered party were, in relation to a recognised third party, a reference to the responsible person.

### PART III

#### REPORTING OF DONATIONS

9. The recognised third party must include in a return required to be prepared under section 63 a statement of relevant donations received in respect of the relevant election or elections (within the meaning of that section) which complies with paragraphs 10 and 11.

Statement of relevant donations

10. (1) The statement must record, in relation to each relevant donation falling within sub-paragraph (2) which is accepted by the recognised third party—

Donations from permissible donors

(a) the amount of the donation (if a donation of money, in cash or otherwise) or (in any other case) the nature of the donation and its value as determined in accordance with paragraph 5;

(b) the date when the donation was accepted by the recognised third party; and

(c) the information about the donor which is, in connection with recordable donations to registered parties, required to be recorded in donation reports by virtue of paragraph 3 of Schedule 2.

(2) Sub-paragraph (1) applies to a relevant donation where—

(a) the value of the donation is more than \$5,000; or

(b) the value of the donation, when added to the value of any other donation or donations made by the same donor (whether or not falling within paragraph (a)), is more than that amount.

(3) The statement must also record—

Donations from  
impermissible  
donors

- (a) the total value of any relevant donations, other than those falling within sub-paragraph (2), which are accepted by the recognised third party; and
- (b) such other information as may be required by regulations made by the Governor.

**11** (1) This paragraph applies to relevant donations falling within paragraph 6(1)(a) or (b).

(2) Where paragraph 6(1)(a) applies, the statement must record—

- (a) the name and address of the donor;
- (b) the amount of the donation (if a donation of money, in cash or otherwise) or (in any other case) the nature of the donation and its value as determined in accordance with paragraph 5;
- (c) the date when the donation was received, and the date when, and the manner in which, it was dealt with in accordance with section 26(3)(a); and
- (d) such other information as is required by regulations made by the Governor.

(3) Where paragraph 6(1)(b) applies, the statement must record—

- (a) details of the manner in which the donation was made;
- (b) the amount of the donation (if a donation of money, in cash or otherwise) or (in any other case) the nature of the donation and its value as determined in accordance with paragraph 5;
- (c) the date when the donation was received, and the date when, and the manner in which, it was dealt with in accordance with section 26(3)(b); and
- (d) such other information as is required by regulations made by the Commission.

(4) In this paragraph a reference to a provision of section 26 is a reference to that provision as applied by paragraph 7.

**SCHEDULE 6**

FORMS

FORM 1

APPLICATION FOR REGISTRATION OF A POLITICAL PARTY

To: The Integrity Commission

I,

---

(Give full first name and surname in block letters)

---

(State position in political party – leader or treasurer)  
hereby apply for registration of the following political party:

---

(Name of political party – not more than 6 words)

If the leader of the party is the applicant, here state the name and address of the treasurer, if the treasurer is the applicant, here state the name of the leader:

---

of

---

Attach a copy of the party's constitution (see section 9(8)).

---

(Signature of applicant)

Date of application .....

FORM 2

CAMPAIGN EXPENDITURE RETURN

**A1 Details of registered party/third party**

Party name

.....

Regulated period ..... Election .....

---

**A2 Declaration and signature:**

I declare that I have examined the information in this return and that, to the best of my knowledge and belief, it is a complete and correct return as required by law, and that all expenses shown in it as paid have been paid by me or one of my deputies or by a person authorised under section 45 of the Political Parties Ordinance.

Signed ..... Date  
.....

Printed name  
.....

Registered treasurer

**A3 Audited return:**

Name of auditor .....

Address .....

Return audited Yes ..... No ..... (tick as appropriate)

Party name ..... Regulated period ..... Election .....

---

**B Summary of expenditure (to nearest \$)**

**B1 Types of payment:** Total of payments made: \$.....  
Total of notional expenditure incurred: \$.....  
Total of unpaid claims: \$.....  
Total of disputed claims: \$.....  
Total \$.....

**B2 Number of districts contested .....**

**B3 Categories of expenditure (to nearest \$)**

Summary information required

A. Party political broadcasts: \$.....  
B. Advertising and publicity material \$.....  
C. Unsolicited material to electors \$.....  
D. Manifesto/party policy documents \$.....  
E. Market research/Canvassing \$.....  
F. Media \$.....  
G. Transport \$.....  
H. Rallies and other events \$.....  
I. Overheads and general administration \$.....



Total expenditure \$.....

**C Payments made**

Number of entries in this section .....

**C1 Actual payments made**

For each payment made a copy of the information below must be provided:

No ..... Date expense incurred .....  
Category of expense (A-I) ..... Date of claim for payment .....  
Date claim paid ..... Amount \$..... c.....  
Supplier (name and address)  
Name .....  
Address .....  
Invoice/receipt submitted Yes ..... No ..... (tick as appropriate)

---

**C2 Notional expenditure – statement of individual items**

Number of entries in this section .....

*For each notional item of expenditure, a copy of the information specified below must be provided:*

Item number ..... Category of expense (A-I) ..... Amount (\$,cc) .....  
Nature of expenditure ..... Period/.....  
Date incurred .....

Supplier name and address:

Name .....  
Address .....

Declaration submitted if over \$200\* Yes ..... No ..... (Tick as appropriate)

\* A declaration signed by the Treasurer must be provided in respect of each item with a value exceeding \$200.

**D Statement of unpaid claims**

(where an application has been made or is about to be made to a court under section 44(4) of the Political Parties Ordinance)

Number of entries .....

*For each unpaid claim, the information specified below must be provided*

Item number ..... Category of expense (A-I) ..... Amount (\$,cc) ...  
Expense incurred (date) ..... Invoice (date) .....  
Supplier (name and address)  
Name .....  
Address .....

Comments .....

**E Statement of disputed claims**

Number of entries in this section .....

*For each disputed claim, the information specified below must be provided*

Item number ..... Category of expense ..... Amount (\$,cc) .....

Date of disputed claim ..... Date of invoice .....

Supplier (name and address)

Name .....

Address .....

Comments .....



**F Declaration of notional expenditure**

I declare that the individual amounts listed below are a fair assessment of the notional expenditure incurred by the party



| Item number | Item | Value | Suppliers details | Date/period incurred |    |      |
|-------------|------|-------|-------------------|----------------------|----|------|
|             |      |       |                   | dd                   | mm | yyyy |

Signed .....

Printed name ..... Date .....

Please return for to:  
The Integrity Commission  
Address etc

FORM 3

NOTIFICATION OF RECOGNITION OF THIRD PARTY STATUS

**1 Details of individual or body submitting a notification**

Dr/Mr/Mrs/Ms/Miss/Other ..... First Name(s) .....  
Surname .....  
Address .....  
Tel No. .... Email .....

---

**2 Status** (tick as appropriate)

..... individual ..... building society  
..... company ..... limited liability partnership  
..... registered party ..... trade union  
..... unincorporated association  
Company registration number (if applicable) .....

**3 Responsible person**

Dr/Mr/Mrs/Ms/Miss/Other ..... First Name(s) .....  
Surname .....  
Address .....

**4 Declaration and signature**

I (we) hereby give notification to the Integrity Commission that the individual or body named above wishes to be a recognised third party for the purposes of Part VI of the Political Parties Ordinance.

Signed .....  
Printed name ..... Date .....  
Position held .....

Signed .....  
Printed name ..... Date .....  
Position held .....

Please return the form to:

The Integrity Commission  
Address etc

FORM 4

DONATION RETURN BY A REGISTERED POLITICAL PARTY

**A1 Details of Registered party**

Party name .....  
Period ..... Party reference .....

**A2 Declaration and signature**

---

I declare to the best of my knowledge and belief that all the donations recorded in this report as having been accepted (by the above party) are from permissible donors. I further declare to the best of my knowledge and belief that during the said reporting period no other donations required to be recorded in the report have been accepted (by the party) and that no donations from any person or body other than a permissible donor have been accepted (by the above party)

Submitted by party treasurer

Signed ..... Date .....

Printed name .....

For Integrity Commission use

Date of receipt ..... Checked by .....

Date entered in database ..... Checked by.....

Date of compliance check ..... Checked by .....

File reference .....

Party name ..... Period .....

**B Accepted donations**

**B1 Cash donations (cash, cheque, bankers order, credit card, other transfer)**

Number of entries in this section .....

*For each donation the information specified below must be separately provided*

Full name .....

Address .....

Donor status ..... Company reg, no, .....

Bequest Yes ..... No ..... (tick as appropriate) Cash amount (\$..cc) .

Date received ..... Date accepted .....

Received by .....

**B2 Non-cash donations**

Number of entries in this section .....

*For each donation the information specified below must be separately provided*

Full name .....

Address .....

Donor status ..... Company reg, no, .....

Bequest Yes ..... No ..... (tick as appropriate) Value (\$,cc) .....

Date received ..... Date accepted .....

Nature of non-cash bequest or donation .....

Received by .....

**B3 Payment from Public Funds**

Number of entries in this section .....

*For each receipt the information specified below must be separately provided*

Full name .....

Address .....

Donor status ..... Company reg, no, .....

Bequest Yes ..... No ..... (tick as appropriate) Value (\$,cc) .....

Date received ..... Date accepted .....

Nature of non-cash bequest or donation .....

Received by .....

**B4 Visits provided**

Number of entries in this section .....

*For each visit the information specified below must be separately provided*

Full name .....

Address .....

Visit start date ..... Visit end date, .....

Bequest Yes ..... No ..... (tick as appropriate) Value (\$,cc) .....

Destination .....

Cash amount (\$,cc) ..... Non-cash value (\$,cc) .....

Purpose .....

Date received ..... Date accepted .....

Received by .....

**C Donations from impermissible donors**

Number of entries in this section .....

*For each donation the information specified below must be separately provided*

Full name .....

Type of organisation or individual and reason for impermissibility .....

Address .....

Donor status ..... Company reg, no, .....

Cash amount (\$,cc) ..... Non-cash value (\$,cc) .....

Nature of donation .....

Received by ..... Date .....

Returned to ..... Date .....

**D Donations from unidentifiable donors.**

Number of entries in this section .....

*For each donation the information specified below must be separately provided*

Maner in which made .....

Attempt at concealment (Y/N) .....

Received by ..... Date .....

Nature of donation .....

Details of how concealment revealed .....

Returned to financial institution or person other than donor (give name and address and return date)

Full name .....

Address .....

Sent to IC Yes ..... No ..... Return/Date sent .....

Return the form to:

The Integrity Commission  
Address etc

**MADE** this 10<sup>th</sup> day of August 2012

**DAMIAN RODERIC TODD**  
**GOVERNOR**